

## Comment Report

**Project Name:** 2019-06 Cold Weather | Standard Authorization Request (Second Posting)  
Comment Period Start Date: 2/19/2020  
Comment Period End Date: 3/19/2020  
Associated Ballots:

There were 47 sets of responses, including comments from approximately 122 different people from approximately 97 companies representing 10 of the Industry Segments as shown in the table on the following pages.

## Questions

1. The drafting team modified the SAR to include communication between functional entities when generator unit availability is expected to be affected by all ambient weather conditions. (Note: the preparedness will remain focused on cold weather.) Do you agree with this proposed scope as described in the SAR? If you do not agree, or if you agree but have comments or suggestions for the project scope, please provide your recommendation and explanation.

2. If you have any additional comments on the SAR, please provide them here.

Organization Name	Name	Segment(s)	Region	Group Name	Group Member Name	Group Member Organization	Group Member Segment(s)	Group Member Region
Great Plains Energy - Kansas City Power and Light Co.	Douglas Webb	1,3,5,6	MRO,SPP RE	Westar-KCPL	Doug Webb	Westar	1,3,5,6	MRO
					Doug Webb	KCP&L	1,3,5,6	MRO
DTE Energy - Detroit Edison Company	Karie Barczak	3,4,5		DTE Energy - DTE Electric	Adrian Raducea	DTE Energy - Detroit Edison Company	5	RF
					Daniel Herring	DTE Energy - DTE Electric	4	RF
					Karie Barczak	DTE Energy - DTE Electric	3	RF
Duke Energy	Kim Thomas	1,3,5,6	FRCC,RF,SERC	Duke Energy	Laura Lee	Duke Energy	1	SERC
					Dale Goodwine	Duke Energy	5	SERC
					Greg Cecil	Duke Energy	6	RF
FirstEnergy - FirstEnergy Corporation	Mark Garza	1,3,4		FE Voter	Julie Severino	FirstEnergy - FirstEnergy Corporation	1	RF
					Aaron Ghodooshim	FirstEnergy - FirstEnergy Corporation	3	RF
					Robert Loy	FirstEnergy - FirstEnergy Solutions	5	RF
					Ann Carey	FirstEnergy - FirstEnergy Solutions	6	RF
					Mark Garza	FirstEnergy-FirstEnergy	4	RF
PJM Interconnection, L.L.C.	Mark Holman	2		SRC	Brandon Gleason	Electric Reliability Council of Texas, Inc.	2	Texas RE
					Charles Yeung	Southwest Power Pool, Inc. (RTO)	2	SERC
					Ali Miremadi	California ISO	2	WECC
					Helen Laines	Independent Electric	2	NPCC

						System Operator		
					Kathleen Goodman	ISO New England	2	NPCC
					Mark Holman	PJM Interconnection	2	RF
					Terry Bilke	Midcontinent Independent System Operator	2	RF
					Gregory Campoli	New York Independent System Operator	2	NPCC
Northeast Power Coordinating Council	Ruida Shu	1,2,3,4,5,6,7,8,9,10	NPCC	RSC no NGrid	Guy V. Zito	Northeast Power Coordinating Council	10	NPCC
					Randy MacDonald	New Brunswick Power	2	NPCC
					Glen Smith	Entergy Services	4	NPCC
					Brian Robinson	Utility Services	5	NPCC
					Alan Adamson	New York State Reliability Council	7	NPCC
					David Burke	Orange & Rockland Utilities	3	NPCC
					Michele Tondalo	UI	1	NPCC
					Helen Lainis	IESO	2	NPCC
					Sean Cavote	PSEG	4	NPCC
					Kathleen Goodman	ISO-NE	2	NPCC
					David Kiguel	Independent	7	NPCC
					Paul Malozewski	Hydro One Networks, Inc.	3	NPCC
					Nick Kowalczyk	Orange and Rockland	1	NPCC
					Joel Charlebois	AESI - Acumen Engineered Solutions	5	NPCC

	International Inc.		
Mike Cooke	Ontario Power Generation, Inc.	4	NPCC
Salvatore Spagnolo	New York Power Authority	1	NPCC
Shivaz Chopra	New York Power Authority	5	NPCC
Mike Forte	Con Ed - Consolidated Edison	4	NPCC
Dermot Smyth	Con Ed - Consolidated Edison Co. of New York	1	NPCC
Peter Yost	Con Ed - Consolidated Edison Co. of New York	3	NPCC
Ashmeet Kaur	Con Ed - Consolidated Edison	5	NPCC
Caroline Dupuis	Hydro Quebec	1	NPCC
Chantal Mazza	Hydro Quebec	2	NPCC
Sean Bodkin	Dominion - Dominion Resources, Inc.	6	NPCC
Laura McLeod	NB Power Corporation	5	NPCC
Randy MacDonald	NB Power Corporation	2	NPCC
Gregory Campoli	New York Independent System Operator	2	NPCC
Quintin Lee	Eversource Energy	1	NPCC
Silvia Parada Mitchell	NextEra Energy, LLC	4	NPCC
Joseph DePoorter	Madison Gas & Electric	3,4,5,6	MRO

Russel Mountjoy	10	MRO NSRF
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Midwest Reliability Organization					Larry Heckert	Alliant Energy	4	MRO
					Michael Brytowski	Great River Energy	1,3,5,6	MRO
					Jodi Jensen	Western Area Power Administratino	1,6	MRO
					David Heins	Omaha Public Power District	1,3,5,6	MRO
					Terry Harbour	MidAmerican Energy Company	1,3	MRO
					Jeremy Volls	Basin Electric Power Coop	1	MRO
					And Crooks	SaskPower Coporation	1	MRO
					Bryan Sherrow	Board of Public Utilities, (Kansas City)	1	MRO
					Bobbi Welch	Midcontinent ISO, Inc.	2	MRO
					Douglas Webb	Evergy	1,3,5,6	MRO
					Fred Meyer	Algonquin Power	1,3,5	MRO
					James Williams	Southwest Power Pool	2	MRO
					Jamie Monette	Minnesota Power/Allete	1,3,5	MRO
					Jamison Crawley	Nebraska Public Power District	1,3,5	MRO
					Sing Tay	Oklahoma Gas & Electric	1,3,5,6	MRO
					LaTroy Brumfield	American Transmission Company, LLC	1	MRO
					John Chang	Manitoba Hydro	1,3,5,6	MRO
	Dominion - Dominion Resources, Inc.	Sean Bodkin	3,5,6		Dominion	Connie Lowe	Dominion - Dominion Resources, Inc.	3
					Lou Oberski	Dominion - Dominion	5	NA - Not Applicable

						Resources, Inc.		
					Larry Nash	Dominion - Dominion Virginia Power	1	NA - Not Applicable
					Rachel Snead	Dominion - Dominion Resources, Inc.	5	NA - Not Applicable
OGE Energy - Oklahoma Gas and Electric Co.	Sing Tay	1,3,5,6	SPP RE	OKGE	Sing Tay	OGE Energy - Oklahoma	6	MRO
					Terri Pyle	OGE Energy - Oklahoma Gas and Electric Co.	1	MRO
					Donald Hargrove	OGE Energy - Oklahoma Gas and Electric Co.	3	MRO
					Patrick Wells	OGE Energy - Oklahoma Gas and Electric Co.	5	MRO
Lower Colorado River Authority	Teresa Cantwell	1,5		LCRA Compliance	Michael Shaw	LCRA	6	Texas RE
					Dixie Wells	LCRA	5	Texas RE
					Teresa Cantwell	LCRA	1	Texas RE

**1. The drafting team modified the SAR to include communication between functional entities when generator unit availability is expected to be affected by all ambient weather conditions. (Note: the preparedness will remain focused on cold weather.) Do you agree with this proposed scope as described in the SAR? If you do not agree, or if you agree but have comments or suggestions for the project scope, please provide your recommendation and explanation.**

**Thomas Foltz - AEP - 3,5**

**Answer**

No

**Document Name**

**Comment**

AEP appreciates the SAR drafting team’s willingness to consider our previous comments, and for taking them into account in this latest draft SAR. However, while we are appreciative of the efforts of the SAR drafting team, AEP does not believe the proposed SAR is the appropriate mechanism for addressing the concerns associated with cold weather and unit reliability. While the proposed efforts for both preparedness and communication as suggested in the draft SAR appear to be reasonable in and of themselves, AEP does not believe creating NERC obligations for them is the correct path to take. AEP instead offers an alternative approach that we hope the drafting team will consider.

AEP takes cold weather preparedness very seriously, and has developed and implemented procedures to ensure unit reliability for cold weather. In addition, NERC’s own Reliability Guideline “Generating Unit Winter Weather Readiness”, has been in effect for some time now. In its own words, this document provides a “framework for developing an effective winter weather readiness program for generating units throughout North America” and guidance “on maintaining individual unit reliability and preventing future cold weather related events.” We believe entities need the flexibility of engineering judgement to design and implement their own procedures to prepare for cold weather outside of prescriptive obligations. Original unit types, design, age, and geographic locations all drive what unique preparatory steps should be taken, making prescriptive obligations undesirable and perhaps even inappropriate. As generation types continue to evolve, winter weather preparation is taken into account more than ever before. In addition, EOP-011 already addresses weather preparedness in an appropriate manner. Functional Entities, such as the TOP and BA, have checklists and attestations required for Generator weatherization. Significant improvements to weather preparedness have been made since 2011, with increased awareness and action plans driven by NERC recommendations.

Beyond the concerns provided above, is the impact of administrative burden to prove compliance of any revised or new NERC standards. While a majority of entities are likely already following the obligations being considered (for the RTOs, as mentioned previously) the impact on entities to prove compliance in addition to that already required for the RTOs, cannot be understated. Similarly, the proposed methodology of the draft SAR runs counter to that of both Paragraph 81 criteria (specifically that of Criteria B) and those which justified the retirements recently proposed in Project 2018-03 (Standards Efficiency Review Retirements). Paragraph 81 considerations continue to be an essential aspect of routine periodic reviews of existing standards subject to enforcement, as provided in Attachment 2 of NERC’s Periodic Review Template shown [here](#). It would be ill-advisable for this project to pursue development of new obligations, which from their inception, would likely be flagged for later review for potential retirement under Paragraph 81. Once again, we believe many entities are already following prudent, localized strategies in preparing for cold weather, and are already incentivized to develop and execute prudent procedures based on existing market demands. AEP does not see any reliability benefit of developing new or revised standards which would eventually be flagged for retirement under either Paragraph 81 Criterion B or Standards Efficiency Review.

Rather than the course proposed in the draft SAR, AEP believes the best path forward involves the RTOs (presumably serving as the Balancing Authority) working directly with generating entities within their footprint to determine and monitor the preparatory steps necessary, and to follow up when issues are identified. RTOs are in the best position to provide this service, as they fully understand the system constraints, geography, weather patterns, and customers for their area. RTOs often provide their own guidance in this regard, for example, PJM’s Manual 14D Attachment N: Cold Weather Preparation Guideline and Checklist. This is one of several guidance documents that is already available, and which emphasizes the reviewing of lessons learned after each event and implementations of defenses to prevent recurrence. Once in place, this creates an living effort that focuses

improvements in areas of specific need that directly translates to continual improvement of the process that is in place. ERCOT already has a suitable mechanism in place, which has proven itself in practice. We are now seeing that REs are heading in a similar direction as well. AEP believes these established processes have proven their effectiveness, and will continue to be valuable going forward as well. Not only does this relationship between the RTOs and their generating entities help to develop prudent preparatory steps in regard to cold weather, it also allows the RTO to work more closely with those generators who may need to improve the methods they already have in place. Such a working relationship naturally fosters a good communication between the generator and the BA and/or RC which we believe the SAR drafting team is actively seeking.

Rather than pursue one-size-fit-all approaches for all entities, many of which have prudent cold weather procedures already in place, RTOs should instead work more closely with those entities where preparatory improvements may need to be made. By doing so, the RTOs can more accurately determine exactly what deficiencies need to be addressed within these specific entities, and recommend appropriate entity-specific strategies accordingly.

Likes 0

Dislikes 0

## Response

**John Allen - City Utilities of Springfield, Missouri - 1,3,4**

**Answer**

No

**Document Name**

**Comment**

City Utilities of Springfield, Missouri appreciates the drafting team's consideration of our first comments to this SAR and understands the concern with cold weather preparedness and communications. Therefore, we support comments submitted by TAPS and offer the following points for consideration.

Regarding the expectations for "communication between functional entities", this issue was settled with Project 2007-03. On page 23 of the petition filed by NERC in 2013 it states the following:

*The purpose of the proposed TOP-003-2, Requirements R1 through R5 were adapted for Transmission Operators and Balancing Authorities based on similar, Commission approved requirements for Reliability Coordinators in IRO-010-1a. They emphasize the need for Transmission Operators and Balancing Authorities to obtain all of the data that they need for reliability purposes and mandate that entities that have this data and that are requested to supply it, provide it to the Transmission Operator and Balancing Authority in an approved and timely manner. Lack of adequate data for Real-time operations and modeling has been pointed out as contributing factors to system incidents in the past. The data specification concept will eliminate this problem by allowing the Transmission Operator and Balancing Authority to require entities to send them any data that is required for them to complete and honor reliability responsibilities.*

Additionally, pages 20 – 21 of the Mapping Document associated with this project describe requirements in TOP-002 that were retired in lieu of the new data specification in TOP-003. Those requirements were for information like what this SAR is trying address. Therefore, unless the drafting team can explain why generator unit availability is not already in scope today under the IRO-010 and TOP-003 standards, we cannot support adding redundant requirements. This is administratively inefficient and contrary to all the efforts the industry has spent over the years through various initiatives, including the current Standards Efficiency Review project.

Regarding cold weather preparedness, we believe it's not unreasonable to expect Generator Owners to implement cold weather plans, if they have commitments with a Balancing Authority to operate in those conditions. Therefore, if the drafting team moves forward with requirements for Generator Owners, then they should only apply to that subset of generators. It's also important to consider that a requirement to prepare will not safeguard against all forced outages in extreme conditions such as the January 2018 event that prompted this SAR. Therefore, we ask the drafting team consider enhancing requirements for the Balancing Authority to prepare, because in accordance with the [NERC Rules of Procedure, Appendix 5B – Statement of](#)

[Compliance Registry Criteria](#), the Balancing Authority is “The responsible entity that integrates resource plans ahead of time, maintains Load-interchange-generation balance within a Balancing Authority Area, and supports Interconnection frequency in real-time”. Therefore, they are the entities that should be studying the effects of all extreme conditions including cold weather well ahead of the operating horizon and preparing operating plans to mitigate the risk of shortages. If that means committing more generation online and maintaining more operating reserves to ride through an event, then that is within their purview. If market monitors are hindering that activity to minimize costs, then FERC needs to decide which one takes precedence.

In accordance with the [NERC Functional Model Technical Document](#) the Market Operator is the “interface point between reliability and commercial Functions” and should not be performing reliability functions. We understand the line has become blurred in recent years by organized RTO markets where the Market Operator and Balancing Authority are consolidated under one organization. However, if the relationship has changed as described in the NERC Functional Model, then that issue needs to be given to the NERC Organization Registration and Certification Subcommittee and resolved within the Statement of Compliance Registry Criteria. Otherwise cold weather preparedness can be resolved with more stringent resource planning and validation processes for Balancing Authorities like what ERCOT and PJM have already done. If this SAR moves forward, then it should be focused on standards to enhance that effort across the Bulk Electric System.

Likes 0

Dislikes 0

### Response

#### Kevin Conway - Public Utility District No. 1 of Pend Oreille County - 1,3,5,6

Answer

No

Document Name

### Comment

The modifications to the SAR do not satisfy Pend Oreille PUD's concerns that this standard is not needed. Adding communications requirements between functional entities will not change our opinion. To address the question: We already have contractual obligations and reliability obligations to communicate with our related functional entities for any condition that could affect BES reliability (this includes known weather conditions). Additional requirements for communications, assuming the Drafting Team's best intentions, will only add to confusion, additional administration, and possible compliance exposure if the new standards doesn't fit with existing communication protocols.

Likes 0

Dislikes 0

### Response

#### Marty Hostler - Northern California Power Agency - 4,5,6

Answer

No

Document Name

### Comment

NO. This is a Market Issue, not a Reliability Issue. If a Generator selected by their BA fails to start up due to lack of Cold Weather Winterization, that Unit incurs financial penalties, regardless of it being a BES or non-BES generating unit. Markets rules applicable to all Generation entities should fix this, not just BES Generator Owner/Operators that are subject to NERC Standards.

Developing and imposing additional compliance obligations, such as Winterization NERC Standards, on GO/GOPs, that will increase our mandatory compliance costs, but not compliance costs for non-Registered generator entities that own and/or operate non-BES generators, is unfair. NERC is not allowed to make a Standard that creates an unfair competitive advantage for non-registered entities and/or non-BES generators at the expense of GO/GOPs.

Since SPP is requesting this Standard, I suggest they work with FERC to develop Market rules in areas they operate that will insure all Market Participants in their area are Winterized and treated fairly. i.e. BES and non-BES participates both have to pay for Winterization rules (per Market rules) and both pay financial penalties if their unit(s) fails to start when called. Registered Entities that own/operate BES generator(s) shouldn't be the only one paying for Winterization and associated compliance costs; non-registered entities that own/operate non-BES generators should be paying too!

MJH 03-05-20

Likes 0

Dislikes 0

### Response

#### Bret Galbraith - Seminole Electric Cooperative, Inc. - 1,3,4,5,6

Answer

No

Document Name

Comment

The SAR requires the GO to communicate to both the BA and RC. Instead of the RC receiving multiple calls from GOs throughout their area, Seminole reasons that the GO contact the BA, for whom they usually have more interaction with, and if the resulting action requires notification to the RC, for that action to be performed by the BA.

Likes 0

Dislikes 0

### Response

#### Jennie Wike - Tacoma Public Utilities (Tacoma, WA) - 1,3,4,5,6 - WECC

Answer

No

Document Name

Comment

Tacoma Power does not agree with adding this proposed scope to the SAR. Communications regarding the capability and availability of BES resources under diverse ambient conditions is already covered under the IRO-010 and TOP-003 Standards. As part of these Standards, the RC and BA are required to communicate changes to generation capability and availability, which includes availability impacted by extreme cold weather. Adding this proposed scope to the SAR undermines the efforts of Project 2018-03, Standards Efficiency Review, to eliminate redundancy of requirements.

Likes 0

Dislikes 0

Response	
Jerry Horner - Basin Electric Power Cooperative - 1,3,5,6	
Answer	No
Document Name	
<b>Comment</b>	
Basin Electric believes the creation of a cold weather standard is not necessary. The use of existing standards such as TOP-003 and IRO-010 can be updated to include cold weather information of need to the RC, BA, and TOP.	
Likes	0
Dislikes	0

Response	
Richard Jackson - U.S. Bureau of Reclamation - 1,5	
Answer	No
Document Name	
<b>Comment</b>	
<p>Reclamation is opposed to a new standard to address extreme cold weather preparation. If a new standard must be adopted to address extreme cold weather preparation, Reclamation recommends the standard not apply to hydro generators. If a new standard must apply to hydro generators, Reclamation recommends the standard prescribe engineering and design controls for equipment to adequately withstand severe cold weather conditions, rather than plans to address facility design challenges.</p> <p>Cold weather is a subjective term that varies greatly throughout the NERC footprint. Reclamation recommends the SAR specify the geographical locations and weather conditions that are intended to be included in the scope of "cold weather conditions."</p> <p>The proposed scope neglects to address generation units that have decades of historical operational data supporting that they were designed with cold weather in mind (specifically hydro units). These facilities can take no additional measures that would provide any meaningful impact on generation in any realistic scenario.</p> <p>The proposed requirement to develop cold weather preparedness plans, procedures, and awareness training based on factors such as geographical location creates an administrative and financial burden for entities that already successfully operate in geographical locations that routinely experience cold weather, and does not meaningfully impact reliability in those locations. The addition of ambient weather conditions other than extreme cold weather vastly exceeds the reliability concern that elicited this SAR. Reclamation recommends that the SDT focus on a solution that tightly aligns with the scope of the original concern.</p> <p>Standards should not be imposed to address problems that are beyond the capabilities of human intervention or that are already accounted for in the facility's design. A proposed standard that requires documented plans to address facility design challenges is only treating the symptom of not having facilities designed to adequately withstand severe cold weather conditions. A standard that prescribes engineering and design controls to address specific cold weather conditions would treat the root cause of the problem this SAR is trying to address. If facilities are designed for capabilities that are not typically used, these capabilities must be tested and verified to function properly when called upon (e.g., in an emergency).</p>	

Reclamation recommends that any proposed cold weather preparation requirements be in the form of a SERC regional variance to an existing standard; possibly EOP-011. If a continent-wide standard is required, it should not apply to hydro facilities.

Likes 0

Dislikes 0

### Response

**Russel Mountjoy - Midwest Reliability Organization - 10, Group Name MRO NSRF**

**Answer**

No

**Document Name**

**Comment**

“These comments represent the MRO NSRF membership as a whole but would not preclude members from submitting individual comments”. The NSRF recommends that the Cold Weather SAR be retired and the Cold Weather SAR attributes (based on the NERC report) be in the proposed language of the updated Standards contained with the Standards Efficiency Review Phase 2 Operational Data Exchange Simplification Standard Authorization Request. The NSRF encourages the Cold Weather SAR DT to work with the Operational Data Exchange SAR DT to seek efficiencies in the scope where there overlap.

Regarding cold weather preparedness, the NSRF believe's it's not unreasonable to expect Generator Owners to implement cold weather plans, if they have commitments with a Balancing Authority to operate in those conditions. Therefore, if the drafting team moves forward with requirements for Generator Owners, then they should only apply to that subset of generators. It's also important to consider that a requirement to prepare will not safeguard against all forced outages in extreme conditions such as the January 2018 event that prompted this SAR.

The NSRF recommends the SAR maintain its focus on cold weather conditions only. It is the NSRF'sperspective that expansion of the SAR to include all forecasted ambient conditions will unnecessarily increase the administrative burden associated with compliance (without providing a corresponding commensurate reliability benefit) and detract from the clarity and intent of this requirement. As detailed in the SAR on page 4, real-time events adversely impacting the Bulk Electric System have all been tied to cold weather conditions.

In addition, the NSRF believes that limiting the scope of this requirement to cold weather conditions only, will support NERC's effort on Standards Efficiency Review; i.e. to “evaluate NERC Reliability Standards using a risk-based approach to identify potential efficiencies through retirement or modification of Reliability Standard Requirements [and] ... to identify potential candidate requirements that are not essential for reliability, could be simplified or consolidated, and could thereby reduce regulatory obligations and/or compliance burden.”

Likes 1

Tacoma Public Utilities (Tacoma, WA), 1,3,4,5,6, Wike Jennie

Dislikes 0

### Response

**Rebecca Baldwin - Transmission Access Policy Study Group - NA - Not Applicable - NA - Not Applicable**

**Answer**

No

**Document Name****Comment**

As discussed in more detail in response to Question 2, RCs and BAs are already able to require GO/GOPs to provide information about when and how generator unit availability is expected to be affected by ambient weather conditions, pursuant to IRO-010-2 and TOP-003-3, respectively. Furthermore, with respect to those two standards, the SER Phase 2 Team's Operational Data Exchange Simplification SAR, currently posted for comment, suggests that "more clarity regarding the scope of the core BES reliability-related tasks would be beneficial and is desired. The scope of the data specification would then just reflect the information necessary to cover the scope of the core BES reliability-related tasks for the individual Registered Entity." The Operational Data Exchange Simplification SAR's proposed approach could reduce the administrative burden associated with TOP-003 and IRO-010, while clarifying the information to be requested and supplied. It does not make sense to use this concurrent SAR to try to specifically call out weather conditions.

Likes 0

Dislikes 0

**Response****Kim Thomas - Duke Energy - 1,3,5,6 - SERC,RF, Group Name Duke Energy****Answer**

No

**Document Name****Comment**

Duke Energy offers the following comments:

Item 1.d:

1) Delete Item 1.d. since the Duke Energy GO/GOP does not interface with the fuel supplier.

2) If item 1.d. is not deleted, add the following as Item 2a. and revise language to read:

Provide notification (when available) of fuel supply curtailments to generating unit's Reliability Coordinator, Balancing Authority, or other appropriate personnel.

It is important to remove:

a) "advance" since fuel suppliers may not provide advance notifications, and

b) "natural gas supply/gas-fueled" since many fuel types are subject to limited fuel supply, including fuel oil, coal, or biomass, during prolonged periods of cold weather.

Item 2:

1) Rewrite Item 2. to include language from existing Item 1.d.:

Generator Owner/Generator Operator will communicate to the Balancing Authorities which will communicate with the Reliability Coordinator the generating unit's performance and operating limitations anticipated during ambient cold weather.

It is important to rearrange:

BA and GO/GOP since the BA will provide the evidence to satisfy Requirement.

Item 3:

1) Rewrite Item 3 as noted below:

Generator Owner/Generator Operator will communicate to the Balancing Authorities which will communicate with the Reliability Coordinator when forecasted ambient weather conditions (including, but not limited to, cold weather temperatures) are expected to impact generating unit performance or generating unit availability for the appropriate next day operating horizon.

It is important to rearrange:

BA and GO/GOP since the BA will provide the evidence to satisfy Requirement.

Likes 0

Dislikes 0

### Response

**Sean Bodkin - Dominion - Dominion Resources, Inc. - 3,5,6, Group Name** Dominion

**Answer**

No

**Document Name**

**Comment**

The proposed expansion to all ambient weather conditions goes beyond the conclusions of the joint NERC/FERC report as well as of the intent of industry when the initial SAR was approved. The NERC Standards Committee approved the SAR based in no small part of the limitation to cold weather, as the discussion at the meeting indicated. The proposed expansion to all ambient weather impact has not been demonstrated to be a gap or deficiency or even a potential risk to the BES.

Likes 0

Dislikes 0

### Response

**Michael Brytowski - Great River Energy - 1,3,5,6 - MRO**

**Answer**

No

**Document Name****Comment**

GRE recommends the SAR maintain its focus on cold weather conditions only. It is the GRE's perspective that expansion of the SAR to include all forecasted ambient conditions will unnecessarily increase the administrative burden associated with compliance (without providing a corresponding commensurate reliability benefit) and detract from the clarity and intent of this requirement. As detailed in the SAR on page 4, real-time events adversely impacting the Bulk Electric System have all been tied to cold weather conditions.

Likes 0

Dislikes 0

**Response****George Brown - Acciona Energy North America - 5****Answer**

No

**Document Name****Comment**

Acciona Energy North America Corporation (AENAC) does not agree with the Cold Weather Preparedness and Communication Requirements between Functional Entities Standards Authorization Request (CW SAR) scope.

AENAC believes that Recommendation 1 in the 2019 FERC and NERC Staff Report: The South-Central United States Cold Weather BES Event of January 17, 2018 (The Report) are currently captured through energy market mechanisms, Good Utility Practice, as defined in the Pro Forma Open Access Transmission Tariff (OATT) and enforceable NERC Reliability Standards.

Notwithstanding, AENAC does recognize certain recommendations of The Report that align with the jurisdiction granted by the Energy Policy Act of 2005, §215 can assist in maintaining reliability.

AENAC recommends the CW SAR scope be modified as follows:

1. Ensuring that a Generator Owner (GO) has prepared its generation facility for cold weather conditions to meet its Facility Ratings as required by NERC Reliability Standard FAC-008-3 Facility Ratings (FAC-008).
2. Ensuring that a GO's Facility Ratings as required by FAC-008 are provided to all Functional Entities that may require them.
3. Ensuring that Generator Operator (GOP) is aware how to operate the generation facility, in cold weather conditions, to meet the Facility Ratings as required by FAC-008 for what the generation facility has been committed to provide to the Balancing Authority (BA), Transmission Operator (TOP) and Reliability Coordinator (RC)

Likes 0

Dislikes 0

**Response****Daniel Gacek - Exelon - 1,3,5,6**

<b>Answer</b>	No
<b>Document Name</b>	
<b>Comment</b>	
<p>1) The addition of non-cold weather communication requirements, when the entire balance of the SAR is focused on cold weather, is confusing. Either the name / focus of the SAR should be changed to “Weather Preparedness”, or the “but not limited to cold weather” should be stricken from the Requirement.</p> <p>2) If warm weather is generally not impactful to BES reliability, i.e., no significant “hot weather events” with impacts similar to polar vortex events, the “but not limited to” adds nothing to the Standard.</p> <p>3) To develop operating plans, routine communications between BAs/RCs and the GOs/GOPs include availability concerns when hot and cold weather alerts are issued by system operators. Deliverable 3 should state, “The BA and RC notify generating units of forecasted ambient weather conditions that may impact generating units. The generating units implement their applicable plans and notify the BA and RC of any issues.”</p> <p>4) As noted above, proposed Requirements 3 and 4 are duplicate existing controls and can be removed from the SAR.</p> <p>5) Additionally, Exelon supports the comments submitted by EEI and NAGF on behalf of our industry.</p>	
Likes 0	
Dislikes 0	
<b>Response</b>	
<b>Bobbi Welch - Midcontinent ISO, Inc. - 2</b>	
<b>Answer</b>	No
<b>Document Name</b>	
<b>Comment</b>	
<p>MISO supports comments submitted by the ISO/RTO Council (IRC) Standards Review Committee (SRC).</p> <p>MISO recommends the SAR maintain its focus on cold weather conditions only. It is MISO’s perspective that expansion of the SAR to include all forecasted ambient conditions has the potential to introduce human error in the form of oversight (in a standard otherwise dedicated to cold weather only) and unnecessarily increase the administrative burden associated with compliance (without providing a corresponding commensurate reliability benefit). As detailed in the SAR (page 4), real-time events adversely impacting the Bulk Electric System have all been tied to cold weather conditions.</p> <p>MISO believes that limiting the scope of this requirement to cold weather conditions will support NERC’s Standards Efficiency Review effort; i.e. to “evaluate NERC Reliability Standards using a risk-based approach to identify potential efficiencies through retirement or modification of Reliability Standard Requirements [and] ... to identify potential candidate requirements that are not essential for reliability, could be simplified or consolidated, and could thereby reduce regulatory obligations and/or compliance burden.”</p>	
Likes 0	
Dislikes 0	

Response	
<b>Truong Le - Florida Municipal Power Agency - 4 - SERC</b>	
<b>Answer</b>	No
<b>Document Name</b>	
Comment	
<p>RCs and BAs are already able to require GO/GOPs to make a notification when generator unit is available/unavailable in all ambient weather conditions as require in IRO-010-2 and TOP-003-3. It does not make sense to use this concurrent SAR to try to specifically call out weather conditions. This SAR will become a redundant burden on GO/GOPs.</p>	
Likes	0
Dislikes	0

Response	
<b>Ronald Bauer - MGE Energy - Madison Gas and Electric Co. - 3,4,5,6</b>	
<b>Answer</b>	No
<b>Document Name</b>	
Comment	
<p>Madison Gas and Electric (MGE) thanks the SAR Drafting Team for their review and consideration of previous comments.</p> <p>MGE fully supports the TAPS position:</p> <p>As discussed in more detail in response to Question 2, RCs and BAs are already able to require GO/GOPs to provide information about when and how generator unit availability is expected to be affected by ambient weather conditions, pursuant to IRO-010-2 and TOP-003-3, respectively. Furthermore, with respect to those two standards, the SER Phase 2 Team’s Operational Data Exchange Simplification SAR, currently posted for comment, suggests that “more clarity regarding the scope of the core BES reliability-related tasks would be beneficial and is desired. The scope of the data specification would then just reflect the information necessary to cover the scope of the core BES reliability-related tasks for the individual Registered Entity.” The Operational Data Exchange Simplification SAR’s proposed approach could reduce the administrative burden associated with TOP-003 and IRO-010, while clarifying the information to be requested and supplied. It does not make sense to use this concurrent SAR to try to specifically call out weather conditions. MGE recommends that the Cold Weather SAR be retired and the Cold Weather SAR attributes be incorporated into the proposed language of the updated Standards contained with the SER SAR.</p>	
Likes	0
Dislikes	0

Response	
<b>Mark Gray - Edison Electric Institute - NA - Not Applicable - NA - Not Applicable</b>	
<b>Answer</b>	No

**Document Name****Comment**

The focus of the SAR was appropriately changed to emphasize the need for good communication between Balancing Authorities (BA), Reliability Coordinators (RC) and Generator Owners (GO) and Generator Operators (GOP) in preparation for and during cold weather events, which is consistent with the 2019 FERC and NERC Staff Report: the South Central United States Cold Weather Bulk Electric System Event of January 17, 2018 Recommendation One (“Staff Report”). Enhancing communication between the GO/GOP and BA/RC during a cold weather event is appropriate for the SAR and is consistent with the issue identified in the Staff Report regarding GOs/GOPs taking proper steps to prepare for and communicate “generating unit design specifications and expected” performance during a cold weather event. Nevertheless, communications of generating unit availability and capability is already addressed within the current body of NERC Reliability Standards and the SDT should be careful not to create duplicate or similar requirements and confusion as on how to best meet compliance of any new requirements. Specifically, Standards IRO-010-2, Requirement R1 and TOP-003-3, Requirement R2 require the RC and BA to establish the data necessary for them to fulfill their reliability functions. NERC Project 2014-03, which resulted in the development of Reliability Standards IRO-010-2 and TOP-003-3, directly addressed existing (at the time) requirements related to the communication of generating unit availability and capability to the Reliability Entities (i.e., RC, BA, TOP) while providing the appropriate level of flexibility for the RC and BA to specify the data appropriate for their reliability needs in their respective areas.

The IRO-010-2 and TOP-003-3 standards require the GO and GOP to provide any information specified by the RC and the BA, respectively, with the purpose of supporting Operational Planning Analyses, Real-time Monitoring and Real-time Assessments. Data, as referred to in these Standards, is not limited to static information but includes real-time data feeds and event-driven notifications, such as forecasted ambient weather conditions’ impact on unit availability and capability projections as needed by the applicable RC and BA. Therefore, we ask the SDT to carefully review these existing requirements with an eye toward minimizing duplication in favor of providing clarity on how best to ensure that the “accuracy of their generating units’ ambient temperature design specifications” are effectively communicated in advance of predicted cold weather

Additionally, we are concerned that the expansion of the SAR to include all ambient weather conditions is overreaching and inconsistent with the intent of the original SAR and is not supported by the Staff Report or any other known source. The Staff Report details an effort that conducted an extensive investigation and reviews over many months to determine the findings and recommendations. The Staff Report indicates no concern with all ambient conditions. It is premature to consider a change in scope without justification to support its expansion.

Even if the SAR were to be expanded to include all ambient conditions, “ambient weather” in and of itself can mean any change in weather conditions and attempting to define it for purposes of this SAR will unnecessarily take time and focus away from the intent of the original request which was based on the cold weather findings of the Staff Report.

**Comment on Purpose or Goal:**

EEL suggests the following revised language for the SAR Purpose statement to better articulate the desired recommendations as stated within the Staff Report:

*To ensure that cold weather performance plans for generating units are developed, implemented and communicated in order to maintain generating resource availability within performance capabilities or operating limitations.*

**Comments on Project Scope (Detailed Description)**

In the opening statement, we have a number of concerns. First, we suggest changing the statement “The deliverable will be” to “The deliverable may be”. Next, we suggest adding the phrase “as appropriate” after “revised Reliability Standards”. Finally, the addition of “maximize generating unit availability” is not a term or phrase that should be used within a NERC SAR or Reliability Standard. The phrase is ambiguous because it is not clear what is meant by “maximize”. Additionally, there is no explanation for why BAs, RCs, GOPs or GOs might need to maximize the availability generating units for reliability purposes. The purpose of Reliability Standards is to ensure an adequate level of reliability is provided and maintained in the Bulk Power System. The use of the term “maximize” should be deleted since it disregards and creates an expansion of the clear purpose of Reliability Standards to provide an adequate level of reliability.

In the first item under the detailed description, the SDT proposes adding “a generating units historical demonstrated performance and limitations during ambient cold weather.” Aside from the issues using the word ambient previously discussed, basing a Reliability Standard requirement on prior

generator unit performance during cold weather is both challenging and could yield results that are of questionable value. It is important to recognize that many factors impact a unit's performance, not just weather. A unit could have been down for maintenance or it may not have been economical to run the unit. Basing performance on historical data from days with similar weather would produce inconsistent and inaccurate results.

In item b and c. "and technologies" was removed. Removing this term may limit the availability of options for responsible entities to mitigate the effects of cold weather, while also unnecessarily removing one of the recommendations within the Staff Report.

In item d, the SDT proposes to include gas supply within the scope of the requirements. However, narrowly tailoring a requirement to one fuel type has not been justified and would be prejudicial and is thus unsuitable for a NERC requirement. As the recent NERC Fuel Assurance Guidance indicates, planners would be the more appropriate party to determine fuel supply constraints for modeling purposes by the BA and RC. In addition, a GO/GOP may not even be aware of a potential fuel issue until the fuel supply is curtailed. Consequently, placing this burden on the GO/GOP would not enhance the ability of the BA or RC to appropriately address the issue. For all these reasons, the proposed expansion of scope is not appropriate for cold weather preparedness and enhanced communication.

Item 2: Please see our comments and concerns as described above for Item 1 on using historical data to predict and require future performance. A GO/GOP should communicate if a unit is not going to be able perform as committed but communicating on speculative items could potentially harm the ability of the BA and RC to appropriately plan and manage the grid during a cold weather event. Moreover, we agree with the Staff Report which states that GO/GOP needs to 1) validate the "accuracy of their generating units' ambient temperature design specifications"; 2) incorporate "accurate ambient temperature design specifications and expected generating unit performance, including for peak winter conditions" into GO/GOP plans, procedures and training for operating generating units; and 3) report this information to responsible RCs and BAs. (See Staff Report page 87)

Item 3: In the detailed scope, expanding the scope to include all ambient weather conditions in a project narrowly defined to address cold weather is inappropriate. Using forecasted weather conditions is risky because forecasts vary widely for the same time period and change quickly. If a weather forecast is specified, it should be for no more than a day-ahead forecast from a single forecast source and should be consistently used to prevent divergent results. Nevertheless, if it is desired that all routine communications between BAs/RCs and the GOs/GOPs regarding availability concerns for issued weather alerts by system operators then we suggest changing Item 3 to simply stating the following:

*Upon notification by the responsible BA and/or RC of forecasted cold weather conditions that may impact GO/GOP generating units, responsible GOs/GOPs shall take action to implement their applicable operating plans to mitigate the impacts and notify the BA and RC of their actions as well as any issues that might diminish generating unit performance.*

Item 4: EEI suggests the following alternative language for SDT consideration:

*Reliability Coordinators and Balancing Authorities receiving generator unit performance and availability data, as communicated in Item 3, should factor identified resource limitations into their respective Operational Planning Analysis, develop a modified Operating Plan, which considered expected resource availability and necessary contingency reserves for the next day operating horizon.*

Likes 0

Dislikes 0

## Response

### Devon Tremont - Taunton Municipal Lighting Plant - 1,3,5 - NPCC

Answer

No

Document Name

Comment

As stated in previously submitted comments, we believe that the BAs and RCs are already well-equipped to address generator availability - including winter preparedness - with their GOs/GOPs without the need to create a mandatory Reliability Standard. Creating a Standard such as this would only place an administrative burden on GOs/GOPs while doing little to advance reliability.

Likes 0

Dislikes 0

**Response**

**Sing Tay - OGE Energy - Oklahoma Gas and Electric Co. - 1,3,5,6, Group Name OKGE**

**Answer**

No

**Document Name**

**Comment**

Oklahoma Gas & Electric supports Edison Electric Institute's (EEI) responses to Question 1 and 2.

Likes 0

Dislikes 0

**Response**

**Douglas Webb - Great Plains Energy - Kansas City Power and Light Co. - 1,3,5,6 - MRO, Group Name Westar-KCPL**

**Answer**

No

**Document Name**

**Comment**

Westar Energy and Kansas City Power & Light, Evergy companies, incorporate by reference Edison Electric Institute's response to Question 1.

Likes 0

Dislikes 0

**Response**

**David Jendras - Ameren - Ameren Services - 1,3,6**

**Answer**

No

**Document Name**

**Comment**

Ameren agrees with and supports EEI comments.

Likes 0

Dislikes 0

### Response

#### Scott Berry - Indiana Municipal Power Agency - 4 - RF

Answer

No

Document Name

### Comment

Indiana Municipal Power Agency (IMPA) does not believe a SAR is needed to create a standard to include communication between entities, and we agree with the options proposed by Transmission Access Policy Study (TAPS) group. Further, we fully support the comments submitted by Rebecca Baldwin representing TAPS.

Likes 0

Dislikes 0

### Response

#### Mark Holman - PJM Interconnection, L.L.C. - 2, Group Name SRC

Answer

No

Document Name

### Comment

The SRC recommends the SAR to be reworded to recognize the fact that RC is not mapped in the functional registry to GO or GOP. Recommend that the GO/GOP provide the information to the BA and TOP, BA will provide the information to RC.

In addition, the SRC recommends the SAR maintain its focus on cold weather conditions only. It is our perspective that expansion of the SAR to include all forecasted ambient conditions has the potential to introduce human error in the form of oversight (in a standard otherwise dedicated to cold weather only) and unnecessarily increase the administrative burden associated with compliance (without providing a corresponding commensurate reliability benefit). As detailed in the SAR (page 4), real-time events adversely impacting the Bulk Electric System have all been tied to cold weather conditions.

Finally, the SRC believes that limiting the scope of this requirement to cold weather conditions will support NERC's Standards Efficiency Review effort; i.e. to "evaluate NERC Reliability Standards using a risk-based approach to identify potential efficiencies through retirement or modification of Reliability Standard Requirements [and] ... to identify potential candidate requirements that are not essential for reliability, could be simplified or consolidated, and could thereby reduce regulatory obligations and/or compliance burden."

Comment supported by PJM, NYISO, CAISO, MISO, ISO-NE, IESO

Likes 0

Dislikes 0

**Response**

**Jamie Monette - Allete - Minnesota Power, Inc. - 1**

**Answer**

No

**Document Name**

**Comment**

Minnesota Power agrees with the following aspects of NSRF's comments:

Regarding cold weather preparedness, the MRO's NERC Standards Review Forum (NSRF) believes it's not unreasonable to expect Generator Owners to implement cold weather plans, if they have commitments with a Balancing Authority to operate in those conditions. Therefore, if the drafting team moves forward with requirements for Generator Owners, then they should only apply to that subset of generators. It's also important to consider that a requirement to prepare will not safeguard against all forced outages in extreme conditions such as the January 2018 event that prompted this SAR.

The NSRF recommends the SAR maintain its focus on cold weather conditions only. It is the NSRF's perspective that expansion of the SAR to include all forecasted ambient conditions will unnecessarily increase the administrative burden associated with compliance (without providing a corresponding commensurate reliability benefit) and detract from the clarity and intent of this requirement. As detailed in the SAR on page 4, real-time events adversely impacting the Bulk Electric System have all been tied to cold weather conditions.

In addition, the NSRF believes that limiting the scope of this requirement to cold weather conditions only, will support NERC's effort on Standards Efficiency Review; i.e. to "evaluate NERC Reliability Standards using a risk-based approach to identify potential efficiencies through retirement or modification of Reliability Standard Requirements [and] ... to identify potential candidate requirements that are not essential for reliability, could be simplified or consolidated, and could thereby reduce regulatory obligations and/or compliance burden."

Likes 0

Dislikes 0

**Response**

**Amy Casuscelli - Xcel Energy, Inc. - 1,3,5,6 - MRO,WECC**

**Answer**

No

**Document Name**

**Comment**

Xcel Energy supports the comments of EEI. In support, we offer additional comments below.

We are concerned that the SAR as proposed includes direction to create a Standard around very general and difficult to define conditions. It is likely that each Generator Owner/Operator will be uniquely situated geographically and in terms of equipment such that a standardized set of ambient weather conditions may widely impact the level of effort need to develop and implement a compliance based program.

For example, the SAR suggests taking into consideration the generator's historical demonstrated performance. What determines an acceptable history? The performance of a generator 20 years ago in similar weather conditions may not accurately predict present day performance. It may be impossible to put enforceable bounds on this type of assessment. Another ambiguity introduced in the SAR is the assessment of the periodic adequate maintenance. We caution the drafting team to avoid attempting to define what adequate means. Also, an effective periodicity of review of the freeze protection measures may be a difficult target to define.

Also, we believe the definition of weather conditions addressed by the SAR needs to be more clearly defined. We believe some of the terminology present in the SAR is somewhat ambiguous and not consistent throughout as to what conditions affected entities will be required to plan for and respond to. For example, the SAR includes the terms "all ambient weather impacts," "ambient cold weather," "cold weather events," and "forecasted ambient weather conditions (including, but not limited to, cold weather expected temperatures)." We believe the latter phrase could lead to scope drift if not specifically defined, as it could be interpreted to include other weather or ambient conditions such as hot weather, heavy precipitation, wind, tornadoes, flooding, and other conditions that could conceivably impact BES reliability.

We support the SAR's conclusion that these requirements already exist in existing Standard Requirements. There already exists a linkage between TOP-002-4, TOP-003-3, and IRO-010-2 in that the TOP, BA, and RC would not be able to perform their Operational Planning Analysis without knowing what its generators were going to be capable of during the Operating Day. The Data Specifications should already identify generator limitations due to weather as that is necessary to accurately conduct an OPA. Also, any lost capability should be included in the RC's outage coordination methodology and thus shared with affected entities per the IRO-017-1 requirements. The caution for the drafting team is that those Standards were intentionally edited in prior Standards Development projects to reduce the specificity of individual data items. That effort was undertaken to allow the recognized need for flexibility and customization necessary for the various operating entities. There is no real need to have a detailed freeze protection plan, costly equipment, and periodic reviews for generators located in regions that experience freezing temperatures only a few hours in a decade.

Likes 0

Dislikes 0

### Response

**Bruce Reimer - Manitoba Hydro - 1,3,5,6**

**Answer**

Yes

**Document Name**

**Comment**

Removing the word "extreme" is a good idea. However, I think that "Cold Weather" needs to be well defined. In the report there are many adjectives used to describe Cold Weather, such as unusual, extremely below-normal, below-average, colder, severe. The new standard should not put additional administrative tasks on owners/operators that normally operate annually in "cold weather".

Likes 0

Dislikes 0

### Response

**Maryanne Darling-Reich - Black Hills Corporation - 1,3,5,6 - MRO,WECC**

<b>Answer</b>	Yes
<b>Document Name</b>	
<b>Comment</b>	
<p>Black Hills Corporation (BHC) supports communication between functional entities when generator units availability is effected by ambient weather conditions. As noted by the National American Generator Forum (NAGF) Comments – we agree that this type of deliverables are met through existing Tariffs, Operating Agreements, Interconnection Agreements, ISO Market rules, BA Surveys, and other existing standards such as IRO-010, TOP-003, TPL-001. As noted by the NAGF and BHC agree, the SAR does not provide additional reliability.</p>	
Likes	0
Dislikes	0
<b>Response</b>	
<b>Anthony Jablonski - ReliabilityFirst - 10</b>	
<b>Answer</b>	Yes
<b>Document Name</b>	
<b>Comment</b>	
<p>The standard should address all weather conditions (hot, hurricanes, tornadoes, flooding, draught, etc.) not just cold weather. Also, since the South Central Cold Weather Event Report utilizes the term “extreme” 84 times when referring to weather or cold weather, “extreme” should be re-introduced into the SAR.</p>	
Likes	0
Dislikes	0
<b>Response</b>	
<b>LaTroy Brumfield - American Transmission Company, LLC - 1</b>	
<b>Answer</b>	Yes
<b>Document Name</b>	
<b>Comment</b>	
<p>The addition of communication of information to relevant functional entities is appropriate because this communication is essential to reliable operation of the electric system. The SAR as currently drafted, though, still leaves a reliability gap by not requiring the Generator Owner(s) and Generator Operator(s) to also provide this information to their respective Transmission Operator (TOP). The TOP is required to perform an Operational Planning Analysis (OPA) under TOP-002, similar to what is required of the Reliability Coordinator (RC) under IRO-008. As such, the TOP needs this information for an accurate OPA of its TOP area. More significantly, the TOP, not the RC, is responsible for ensuring sufficient reactive resources for the upcoming operating period under VAR-001. Generation availability is critical to voltage and reactive power management. By not having the updated information on generation availability, the TOP cannot ensure there will be sufficient reactive resources available, which creates a reliability gap. As an example, for the northern states where extreme cold conditions do occur, the reliability risk may become more acute with the integration of more wind resources and the retirement of more traditional generation. As seen during the last two polar vortex events, wind resources appear to be almost universally susceptible to</p>	

extreme cold weather conditions, such as not being able to operate below ~-20 degrees F. For TOPs, the loss of MWs and Mvars from such resources impacts the TOP's ability to conduct an accurate OPA and ensure that sufficient reactive resources will be available for the system. Because the TOP is required to perform an OPA, like the RC, and the TOP is the only entity mandated to ensure sufficient reactive resources will be available, the SAR should require communication of generator information to the TOP, in addition to the RC

Likes 0

Dislikes 0

### Response

#### Ginette Lacasse - Public Utility District No. 1 of Chelan County - 1,3,5,6

Answer

Yes

Document Name

Comment

Upon further consideration of this SAR, we would like to change our answer to NO.

We concur with Tacoma Power comments. Please refer to their comments.

Likes 0

Dislikes 0

### Response

#### Leonard Kula - Independent Electricity System Operator - 2

Answer

Yes

Document Name

Comment

No Comments.

Likes 0

Dislikes 0

### Response

#### Donald Lock - Talen Generation, LLC - 5

Answer

Yes

Document Name

Comment

Talen Energy supports the comments being submitted to NERC by the North American Generation Forum (NAGF).

Likes 0

Dislikes 0

### Response

**Wayne Sipperly - NAGF - 1,2,3,6 - MRO,WECC,Texas RE,NPCC,SERC,RF**

**Answer**

Yes

**Document Name**

### Comment

The North American Generator Forum (NAGF) supports communication between functional entities when generator unit availability is expected to be affected by all ambient weather conditions. However the NAGF believes the deliverables of the SAR are presently met through existing Tariffs, Operating Agreements, Interconnection Agreements, ISO market rules, BA Surveys, and other existing Standards such as IRO-010, TOP-003, and TPL-001. These existing documents, procedures, rules, and standards could be revised to address specific weather related communication if needed, but most likely already suffice as the GO/GOP must satisfy the obligations of documented specifications to assist in Real-time monitoring and planning assessments.

The NAGF does not agree that the addition of non-cold weather communication requirements within the SAR provides additional reliability. Warm weather is not typically impactful to the reliability of the BES with the same significance as extreme cold weather events. Again, we believe that the routine communication requirements in existing standards address these issues.

Likes 0

Dislikes 0

### Response

**Kenisha Webber - Entergy - NA - Not Applicable - SERC**

**Answer**

Yes

**Document Name**

### Comment

This communication between generators and BAs should already happen but I understand that it is not included in any existing Reliability Standard, so I am OK including it here. The BA should also understand that severe weather conditions will affect reliability of units with conditions that may exceed the design criteria of the units. These instances do not happen very often so it is not possible to find everything on a generating unit that may make it trip under these conditions. ISO/BA should do what most Utilities have done in the past, dispatch extra units as a contingency for reliability of the generation on the system, with the assumption that a certain percentage of the generators will trip under certain conditions. It seems that every ISO/BA is learning this all over again. Under severe weather conditions, you cannot just dispatch for economics and assume all units will be reliable.

I don't think there is a need for addressing all weather issues in this standard. This should only address severe cold weather, which is very different and more impactful than hot weather. Additionally, clarity of functional entities is needed.

Likes 0

Dislikes 0

**Response**

**Karie Barczak - DTE Energy - Detroit Edison Company - 3,4,5, Group Name DTE Energy - DTE Electric**

**Answer**

Yes

**Document Name**

**Comment**

DTE Electric supports comments submitted by the NAGF.

Likes 0

Dislikes 0

**Response**

**Dania Colon - Orlando Utilities Commission - 1,3,5**

**Answer**

Yes

**Document Name**

**Comment**

Likes 0

Dislikes 0

**Response**

**Scott McGough - Georgia System Operations Corporation - 3,4**

**Answer**

Yes

**Document Name**

**Comment**

Likes 0

Dislikes 0

**Response**

**Andrea Barclay - Georgia System Operations Corporation - 3,4**

**Answer**

Yes

**Document Name**

**Comment**

Likes 0

Dislikes 0

**Response**

**Mark Garza - FirstEnergy - FirstEnergy Corporation - 1,3,4, Group Name FE Voter**

**Answer**

Yes

**Document Name**

**Comment**

Likes 0

Dislikes 0

**Response**

**Hillary Dobson - Colorado Springs Utilities - 1,3,5,6**

**Answer**

Yes

**Document Name**

**Comment**

Likes 0

Dislikes 0

**Response**

**Andrea Jessup - Bonneville Power Administration - 1,3,5,6 - WECC**

<b>Answer</b>	Yes
<b>Document Name</b>	
<b>Comment</b>	
Likes 0	
Dislikes 0	
<b>Response</b>	
<b>Teresa Cantwell - Lower Colorado River Authority - 1,5, Group Name LCRA Compliance</b>	
<b>Answer</b>	Yes
<b>Document Name</b>	
<b>Comment</b>	
Likes 0	
Dislikes 0	
<b>Response</b>	
<b>Ruida Shu - Northeast Power Coordinating Council - 1,2,3,4,5,6,7,8,9,10 - NPCC, Group Name RSC no NGrid</b>	
<b>Answer</b>	
<b>Document Name</b>	
<b>Comment</b>	
<p>On item 3, GO/GOP should communicate with the TOP as well as the BA and RC.</p> <p>On item 4, the TOP, as well as the BA and RC should use performance and availability information in OPAs.</p>	
Likes 0	
Dislikes 0	
<b>Response</b>	
<b>Carl Pineault - Hydro-Quebec Production - 1,5</b>	
<b>Answer</b>	
<b>Document Name</b>	

**Comment**

We support RSC comment

Likes 0

Dislikes 0

**Response**

**Rachel Coyne - Texas Reliability Entity, Inc. - 10**

**Answer****Document Name****Comment**

Texas RE recommends the SAR include utilization of Real-time data. The SAR discusses RC and BA utilization of parameter in operation planning studies (OPA, Operating Plans, reserves for next day operating horizon), but does not address utilization of parameters in Real-time (RTA, Real-time monitoring). By ignoring Real-time analysis and monitoring, the SAR does not address cold weather events where actual temperatures are more severe than forecasted temperatures and actions are needed in Real-time to account for these unexpected conditions.

For example, the 2019 FERC and NERC Staff Report: The South Central United States Cold Weather Bulk Electric System Event of January 17, 2018 states *"The forecasts improved somewhat, but even the forecasts for January 15 (two days ahead) were 3 to 8 degrees higher than the minimum temperature observed on January 17."* Additionally, the report states *"The analyses and resulting next-day Operating Plans were completed by late afternoon on January 16, and thus could not reflect the significant amount of additional unplanned generation outages, derates and failures to start which occurred overnight, and the impacts of the higher power transfer levels and decreased system voltage levels resulting from those losses."* Together, these facts support the need to include consideration of these parameters for Real-time analysis and monitoring in addition to day-ahead studies.

Additionally, Texas RE recommends the SAR include TOP applicability for cold weather preparedness. According to the 2019 FERC and NERC Staff Report: The South Central United States Cold Weather Bulk Electric System Event of January 17, 2018 *"Transmission Operators have a similar requirement to perform daily OPAs, and prepare Operating Plans to address the OPA's findings, under TOP-002-4 R1&R2."* On page 50, the report states *"Transmission Operators have a similar requirement to perform real-time assessments, under TOP-001-4, Requirement R13"* which reinforces the need to address utilization of parameters in Real-time (RTA, Real-time monitoring).

In the FERC/NERC Staff Report on the 2011 Southwest Cold Weather Event the following is stated : *"Transmission Operators and Balancing Authorities should obtain from Generator Owner/Operators their forecasts of real output capability in advance of an anticipated severe weather event; the forecasts should take into account both the temperature beyond which the availability of the generating unit cannot be assumed, and the potential for natural gas curtailments."* The 2011 Report also states, when discussing capability of transmission facilities performance during cold weather conditions, the following: *"Transmission Owner/Operators should determine the ambient temperature to which their equipment, including fire protection systems, is protected (taking into account the accelerated cooling effect of wind), and ensure that temperature requirements are met during operations."*

Texas RE recommends the SAR differentiate between the GOP and GO function. Registered entities are not always registered for both functions.

Texas RE requests the SAR drafting team to consider adding a specific requirement for GOs, GOPs, and TOPs to submit cold weather data to the BA and RC. Communication from a GOP to RC is not covered in COM-001-3 so there is no Requirement to have Interpersonal Communications nor test those Interpersonal Communications between these two functions. Data specifications in IRO-010 may or may not contain all information needed and could result in gaps in understanding and operating.

Likes 0	
Dislikes 0	
<b>Response</b>	

**2. If you have any additional comments on the SAR, please provide them here.**

**Amy Casuscelli - Xcel Energy, Inc. - 1,3,5,6 - MRO,WECC**

**Answer**

**Document Name**

**Comment**

We support the comments of EEI and believe the SDT should remain focused on the recommendations contained in Staff Report and limit changes to the SAR to those recommendations.

Likes 0

Dislikes 0

**Response**

**Karie Barczak - DTE Energy - Detroit Edison Company - 3,4,5, Group Name DTE Energy - DTE Electric**

**Answer**

**Document Name**

**Comment**

DTE Electric supports the additional comments submitted by the NAGF.

Likes 0

Dislikes 0

**Response**

**Jamie Monette - Allete - Minnesota Power, Inc. - 1**

**Answer**

**Document Name**

**Comment**

Minnesota Power agrees with NSRF's comments for question 2.

Likes 0

Dislikes 0

**Response**

Mark Holman - PJM Interconnection, L.L.C. - 2, Group Name SRC

Answer

Document Name

Comment

**Existing SAR Language:**

2. Generator Owner/Generator Operator communicates with the Balancing Authorities, Transmission Operators and Reliability Coordinators the generating unit's associated historical demonstrated performance and operating limitations during ambient cold weather.

**Suggested Language:**

2. Generator Owner/Generator Operator communicates with the Balancing Authorities and Transmission Operators, and provides the generating unit's associated historical demonstrated performance and operating limitations during ambient cold weather. Balancing Authorities communicate operating limitations to its Reliability Coordinators.

Please note Paragraph 2 can easily be incorporated into paragraph 3.

**Existing SAR Language:**

3. Generator Owner/Generator Operator communicates with the Balancing Authorities, Transmission Operators and Reliability Coordinators when forecasted ambient weather conditions (including, but not limited to, cold weather temperatures) are expected to impact generating unit performance or generating unit availability for the appropriate next day operating horizon.

**Suggested Language:**

3. Generator Owner/Generator Operator communicates with the Balancing Authorities and Transmission Operators when forecasted ambient weather conditions (including, but not limited to, cold weather temperatures) are expected to impact generating unit performance or generating unit availability for the appropriate next day operating horizon. Balancing Authorities communicate operating limitation to the Reliability Coordinators.

**Existing SAR Language:**

4. Reliability Coordinators, Transmission Operators and Balancing Authorities use of the generating unit performance and availability provided through deliverable #3 above to perform their respective Operational Planning Analysis, develop its Operating Plans, or determine the expected availability and contingency reserves for the appropriate next day operating horizon

**Suggested Language:**

Suggest adding TOP standards to the scope of SAR. Paragraph 4 is already included in TOP-003 (for BA) and IRO-008 (for RC).

Comment supported by PJM, NYISO, CAISO,MISO, ISO-NE, IESO

Likes 0

Dislikes 0

Response

Carl Pineault - Hydro-Qu?bec Production - 1,5

Answer

**Document Name****Comment**

We are aware of the FERC order, but we would like to raise our concerns about this new standard. All of our generators are located in areas where, each year, they already experience cold weather and extreme cold weather in north of Quebec. We already have cold weather preparations and procedures in place, our operators are trained for these conditions, our units are designed to handle very cold temperatures, ... A new standard/modification of standards would be time consuming and additional administrative burden without an appreciable increase in reliability.

Likes 0

Dislikes 0

**Response****Scott Berry - Indiana Municipal Power Agency - 4 - RF****Answer****Document Name****Comment**

This SAR should not proceed and agree with the options proposed by the Transmission Access Policy Study Group (TAPS). IMPA agrees with and fully supports the comments submitted by Rebecca Baldwin representing TAPS.

Likes 0

Dislikes 0

**Response****David Jendras - Ameren - Ameren Services - 1,3,6****Answer****Document Name****Comment**

Ameren agrees with and supports EEI comments.

Likes 0

Dislikes 0

**Response****Douglas Webb - Great Plains Energy - Kansas City Power and Light Co. - 1,3,5,6 - MRO, Group Name Westar-KCPL****Answer**

**Document Name**

**Comment**

Westar Energy and Kansas City Power & Light, Evergy companies, incorporate by reference Edison Electric Institute's response to Question 2.

Likes 0

Dislikes 0

**Response**

**Sing Tay - OGE Energy - Oklahoma Gas and Electric Co. - 1,3,5,6, Group Name OKGE**

**Answer**

**Document Name**

**Comment**

Oklahoma Gas & Electric supports Edison Electric Institute's (EEI) responses to Question 1 and 2.

Likes 0

Dislikes 0

**Response**

**Kenisha Webber - Entergy - NA - Not Applicable - SERC**

**Answer**

**Document Name**

**Comment**

Freeze protection and seasonal readiness has always been a focus at our company. All plants have PM's set up in our maintenance management system and some procedures to address this. This is all, good prudent operation of our plants, with that, it is very difficult to remedy all situations when these severe conditions do not apply very often, with that if good plans are in place, but a unit still trips, they should not be held accountable (violation of the standard) for these instances.

Overall, this standard is beneficial and should help the industry.

Likes 0

Dislikes 0

**Response**

**Devon Tremont - Taunton Municipal Lighting Plant - 1,3,5 - NPCC**

<b>Answer</b>	
<b>Document Name</b>	
<b>Comment</b>	
<p>IRO-010-2 and TOP-003-3 already give RCs and BAs, respectively, the authority to require GO/GOPs to provide information about generator unit availability and how it is expected to be affected by ambient weather conditions. If some BAs and RCs are not requesting this information when necessary, or if GO/GOPs are failing to provide it when requested, the standards should be clarified if needed and enforced accordingly. The SDT noted in response to comments on the first posting of the SAR that those standards “do not specifically address freezing issues that occur to combustion turbines, boilers and balance of plant equipment,” but there is no need for such specificity; the standards require BAs and RCs to maintain “[a] list of data and information” that they need to carry out their responsibilities.</p> <p>Additionally, the SER Phase 2 Team’s Operational Data Exchange Simplification SAR, currently posted for comment, suggests that “more clarity regarding the scope of the core BES reliability-related tasks would be beneficial and is desired. The scope of the data specification would then just reflect the information necessary to cover the scope of the core BES reliability-related tasks for the individual Registered Entity.” This proposed approach could reduce the administrative burden associated with TOP-003 and IRO-010, while clarifying the information to be requested and supplied. This would be more efficient and effective than creating another SAR to try to address issues arising from weather conditions. Generating units being available when called upon is a planning issue and the standards that require the communication of this information already exist.</p> <p>It does not make sense from an economic or reliability perspective to winterize every generator in all regions, as not all regions experience the same cold weather conditions. Furthermore, Section 215(i)(2) of the Federal Power Act does not give NERC authority over the “adequacy... of electric facilities.” If there were a widespread need to retrofit generators to withstand colder temperatures, it would not be a problem that NERC could solve with a Reliability Standard. If the SDT decides to continue with its focus on increasing generating unit availability, it must at a minimum avoid creating the type of requirements that the SER initiative has been focused on retiring and revising, and instead strive for a results-based standard. The approach proposed by the Cold Weather SAR – creating and implementing a cold weather preparedness plan – may offer increased reliability, but it will not be results-based and will add an administrative burden to every GO/GOP.</p> <p>To conclude, the NERC Statement of Compliance Registry Criteria defines the BA as “[t]he responsible entity that integrates resource plans ahead of time, maintains Load-interchange-generation balance within a Balancing Authority Area, and supports interconnection frequency in real-time.” BAs should be studying the effects of all extreme conditions, including cold weather, well ahead of the operating horizon and preparing operating plans to mitigate the risk of shortages.</p>	
Likes	0
Dislikes	0
<b>Response</b>	
<b>Mark Gray - Edison Electric Institute - NA - Not Applicable - NA - Not Applicable</b>	
<b>Answer</b>	
<b>Document Name</b>	
<b>Comment</b>	
<p>EEl supports a requirement for a GO/GOP to have a winterization plan (including appropriate maintenance and training), execute it, and communicate its completion to the RC/BA, prior to the onset of winter weather.</p> <p>Nevertheless, the SDT should remain focused on the recommendations contained in Staff Report and limit changes to the SAR to those recommendations and not attempt to solve problems that there is no basis for concern.</p>	

Likes 0

Dislikes 0

**Response**

**Ronald Bauer - MGE Energy - Madison Gas and Electric Co. - 3,4,5,6**

**Answer**

**Document Name**

**Comment**

It is MGE's position that this SAR is not needed. As noted in TAPS's response to Question 1, IRO-010-2 and TOP-003-3 already give RCs and BAs, respectively, the authority to require GO/GOPs to provide information about generator unit availability and how it is expected to be affected by ambient weather conditions. The SDT noted in response to comments on the first posting of the SAR that those standards "do not specifically address freezing issues that occur to combustion turbines, boilers and balance of plant equipment," but there is no need for such specificity; the standards require BAs and RCs to maintain "[a] list of data and information" that they need to carry out their responsibilities. Indeed, as noted by City Utilities of Springfield in its comments on this SAR, NERC's 2013 petition for approval of the TOP-003 requirements referenced above stated that the requirements "emphasize the need for Transmission Operators and Balancing Authorities to obtain all of the data that they need for reliability purposes and mandate that entities that have this data and that are requested to supply it, provide it to the Transmission Operator and Balancing Authority in an approved and timely manner." Plainly, information about the impact of the weather on generator availability falls into the category of necessary information. And in much of the United States - MISO, PJM, and ISO-NE, for example - such information is in fact routinely requested and used. If requesting and communicating generator capability and availability information is in fact currently within the scope of the IRO-010 and TOP-003 standards, then any failure by registered entities to request or supply such information appears to be a shortcoming in executing the CMEP. If additional clarity is required, then TAPS recommends that the communication aspect of the Cold Weather SAR be transferred to the SER Phase 2 Operational Data Exchange Simplification SAR with the goal of clarifying core BES reliability-related tasks and their associated data specifications.

Generating units being unavailable when called upon, due to cold weather or other foreseeable problems, is a planning issue: the BA and RC should know the temperature constraints of the units in their areas, and should take those constraints into account in their planning, including calculating reserve margin. As described above, the standards requiring the necessary information exchange already exist.

In response to comments, the SDT states that market incentives for generators to avoid unexpected unit unavailability are inadequate because "plant freezing issues continue to occur when precautions have not been taken to prevent freezing during these [c]onditions." Our response to that assertion is threefold. First, even given perfect information, a perfectly-maintained new plant may fail to synch on a blue-sky day. But the BA should have adequate operating reserves (that are rated to operate under then-current conditions) to withstand such a contingency. Second, it does not make sense from an economic or reliability perspective to winterize every generator in all regions, some of which may see a handful of hard freezes during a unit's useful life. We should not be charging ratepayers to harden facilities when the issue can be addressed through communications and planning. Finally, and perhaps most importantly, Section 215(i)(2) of the Federal Power Act does not give NERC authority over the "adequacy... of electric facilities." If there were a widespread need to retrofit generators to withstand colder temperatures - which TAPS does not believe to be the case - it would not be a problem NERC could solve with a standard.

TAPS strongly believes that this SAR should not proceed, and that if it does, it should be rolled into the Operational Data Exchange Simplification SAR and handled as a planning/communications issue, as described above. To the extent the SDT nevertheless decides to focus on increasing generating unit availability, it must at minimum avoid creating the type of requirements that the SER initiative has been focused on retiring and revising, and instead strive for a results-based standard. As stated in Order 672 (P 331), standards "should be designed to apply throughout the interconnected North American Bulk-Power System, to the maximum extent this is achievable with a single Reliability Standard," and "should not be based on a single geographic... model but should take into account geographic variations in... weather, and other such factors." Any standard prescribing actions that should reasonably be taken by registered entities in Florida, Minnesota, and California would necessarily be vague. Development and implementation of a cold weather preparedness plan, as contemplated by the SAR, might improve unit availability in cold weather; but such an approach is not results-based, and would create a new administrative burden for every GO/GOP. On the other hand, a results-based requirement could, for example, be based on unit availability when called to run (with a proviso that unavailability only "counts" where the BA and RC requested and received accurate information

about the unexpectedly unavailable generator's constraints, and they factored that information into their plans). Such a requirement would result in generators being penalized twice for failure to start - first by the market and then, if too many failures occurred, by NERC - but would at least avoid creating additional paperwork for those generators whose procedures are already adequate.

Finally, we note that the NERC Statement of Compliance Registry Criteria defines the Balancing Authority as “[t]he responsible entity that integrates resource plans ahead of time, maintains Load-interchange-generation balance within a Balancing Authority Area, and supports Interconnection frequency in real-time.” BAs are thus the entities that should be studying the effects of all extreme conditions, including cold weather, well ahead of the operating horizon and preparing operating plans to mitigate the risk of shortages. It is within the BA's purview to commit more generation online and maintain more operating reserves as needed to ride through an event. If market monitors are hindering that activity to minimize costs, then FERC needs to decide whether reliability or economics takes precedence in this matter. In addition, as noted above, we question whether forcing generators to winterize is overall the more economic option.

Likes 0

Dislikes 0

### Response

**Teresa Cantwell - Lower Colorado River Authority - 1,5, Group Name LCRA Compliance**

**Answer**

**Document Name**

**Comment**

None.

Likes 0

Dislikes 0

### Response

**Truong Le - Florida Municipal Power Agency - 4 - SERC**

**Answer**

**Document Name**

**Comment**

FMPA does not believe this SAR is needed. The deliverables of the SAR are presently met through existing Tariffs, Operating Agreements, Interconnection Agreements, ISO market rules, BA Surveys, and other existing Standards such as IRO-010, TOP-003, and TPL-001. Generating units being unavailable when called upon, due to weather or other foreseeable problems, is a planning issue: the BA and RC should know the temperature constraints of units in their areas and should take those constraints into account to plan adequate reserve margin. Additionally, even a perfectly maintained plant with the best in class operating practices has a risk of failing to sync on a blue-sky day. It does not make sense economically or reliably to enforce a single standard requiring winterization of all generation, some of which are nearing the end of life and others regionally may only

see freezing temperatures once every several decades. Most importantly, Section 215(i)(2) of the Federal Power Act does not give NERC authority over the “adequacy... of electric facilities.” As such, FMPA strongly believes that this SAR should not proceed forward.

Likes 0

Dislikes 0

## Response

**Bobbi Welch - Midcontinent ISO, Inc. - 2**

**Answer**

**Document Name**

**Comment**

MISO supports comments submitted by the ISO/RTO Council (IRC) Standards Review Committee (SRC).

In addition, MISO is supportive of the direction the SDT has taken and offers the following comments to enhance clarity or improve the quality of the SAR.

**Generating Unit versus Generating Facilities** - For clarity and to more clearly indicate inclusivity of renewables, MISO recommends the term “generating unit” be replaced with "generating Facilities" throughout.

**Flexibility to Accomodate Lack of Historical Performance** - Currently the SAR references “historical demonstrated performance” in items 1a and 2 under Detailed Description (page 2). MISO recommends the SDT modify the language to encompass generating Facilities that are new or those with a limited amount of “historical demonstrated performance” during cold weather conditions by providing an alternate means of providing anticipated output and availability information (see FAC-008, R1, part 1.1 as an example, excerpt below).

- Design or construction information such as design criteria, ratings provided by equipment manufacturers, equipment drawings and/or specifications, engineering analyses, method(s) consistent with industry standards (e.g. ANSI and IEEE), or an established engineering practice that has been verified by testing or engineering analysis.

- Operational information such as commissioning test results, performance testing or historical performance records, any of which may be supplemented by engineering analyses.

**Availability and Output** - The *2019 FERC and NERC Staff Report: The South Central United States Cold Weather Bulk Electric System Event of January 17, 2018* discusses the need to maximize generator *output and* availability where as the Detailed Description of the SAR (page 2) states:

“The deliverable will be new or revised Reliability Standards to promote reliability of the BES during cold weather and maximize generating unit availability.”

Of the two, if forced to make a choice, MISO would agree that it is more important to ensure generator start-up (availability) than full output (as a derate is less impactful); however, if the intent of the SAR is to address both, MISO recommends the language on page 2 be modified to state:

**Suggested Language:** “The deliverable will be new or revised Reliability Standards to promote reliability of the BES during cold weather and maximize generating unit output and availability.”

**SAR Time Horizon and Related Standards (page 4)** - Currently, the SAR calls out a few related standards (i.e. IRO-010-2 and TOP-003-3) and then goes on to state that, “The Operating and Planning suite of standards will be considered for this project.” MISO is supportive of this effort.

The section then goes on to reference “Real-time monitoring and Real-time Assessments.” Currently, the aspect of Real-time operations is not clearly articulated in the scope of the SAR as the majority of actions correspond to the Operations Planning (i.e. “for the appropriate next day operating horizon;” bullet items 3-4) or Long-Term Planning (i.e. “develops and implements cold weather preparedness plans, procedures and awareness training” bullet item 1) horizons.

- Develops and implements plans – Reliability impacts of extreme weather conditions (see EOP-011-1, R2, part 2.2.9)
- Next Day Operating Horizon - **Operations Planning** (see IRO-008-2, R1/R2; IRO-010-2; and R4 (BA); TOP-003-3)
- Generator Operator Training – **Long-Term Planning** (see PER-006-1)

MISO requests the SDT provide clarification whether the SAR is intended to address same-day operations and Real-time operations. If the latter, MISO requests the drafting team identify which items this is applicable to; e.g. bullet item 2 (page 2).

**Reliability Principles (page 5)** - MISO recommends box 6 be checked to indicate that training of generator operations personnel is supported by this project.

6. Personnel responsible for planning and operating interconnected bulk power systems shall be trained, qualified, and have the responsibility and authority to implement actions.

Likes 0

Dislikes 0

### Response

**Daniel Gacek - Exelon - 1,3,5,6**

**Answer**

**Document Name**

**Comment**

1) The “deliverable” statement includes “... during cold weather and maximize generating unit availability”. Statement implies that any generation availability less than 100% during cold weather, which may extend for half a year in some places, is unacceptable. Recommend re-writing statement to be: “... to promote reliability of the BES and improved generating unit availability during cold weather.”

2) It is recognized that the revised draft SAR, with increased flexibility to reflect geographical location and generating unit specific considerations, is an improvement over the initial issue. However, the lack of an international standard for “cold”, and the variability of equipment installations and protections, mitigation measures, and legal limitations on determining and transmitting non-public gas curtailment information, make Deliverable 1, items (b), (c), and (d) both insufficient and too detailed. Recommend folding Deliverable 1(a) into the body of the deliverable, and deleting items (b), (c), and (d). These are details the SDT can work out.

3) Given that the driver of concern in the 2018 cold weather event is lack of plans and/or failure to execute, the Deliverable should be limited to requiring registered entities to have cold weather preparation plans, and carrying them out.

4) Additionally, Exelon supports the comments submitted by EEI and NAGF on behalf of our industry.

Likes 0

Dislikes 0

<b>Response</b>	
George Brown - Acciona Energy North America - 5	
<b>Answer</b>	
<b>Document Name</b>	
<b>Comment</b>	
<p>More often than not, dispersed power producing resources identified through Inclusion I4 of the Bulk Electric System definition, output capabilities, are driven by ambient weather conditions. Through NERC Reliability Standards IRO-010-2 Reliability Coordinator Data Specification and Collection (IRO-010) and TOP-003 -3 Operational Reliability Data (TOP-003), Generator Owner (GO) and Generator Operator (GOP) are required to transmit/communicate specified data for Operational Planning Analyses, Real-time monitoring and Real-time Assessments. The Reliability Coordinator (RC), Balancing Authority (BA) and Transmission Operator (TOP), collectively Reliability Entities, prescribe these specifications based on what they believe they require for the purposes of reliability for their respective function. As such, mandating specific data/communications beyond what the Reliability Entities request could become burdensome and detract from reliability, especially when considering constantly changing ambient conditions and dispersed power producing resources.</p> <p>Further, NERC has undertaken the Standards Efficiency Review (SER) with the overall project scope including identifying “potential candidate requirements that are not essential for reliability, could be simplified or consolidated, and could thereby reduce regulatory obligations and/or compliance burden.” The SER Phase 2 scope and approach intends to “reduce inefficiencies and unnecessary regulatory burdens for the purpose of supporting continued safe, secure and reliable operations.” AENAC feels that anything beyond the Cold Weather Preparedness and Communication Requirements between Functional Entities Standards Authorization Request (CW SAR) scope recommended in the response to question one, would in fact be a departure from SER Phase 2’s scope. SER Phase 2 has initiated the SAR Operational Data Exchange Simplification which has a secondary purpose of removing other data exchange requirements dispersed in standards. Any data specification for the purpose of reliability should be identified through that SAR project.</p>	
Likes	0
Dislikes	0
<b>Response</b>	
Michael Brytowski - Great River Energy - 1,3,5,6 - MRO	
<b>Answer</b>	
<b>Document Name</b>	
<b>Comment</b>	
GRE has no further comments	
Likes	0
Dislikes	0
<b>Response</b>	

Answer

Document Name

Comment

The addition of 'maximize generating unit availability' is not appropriate for a reliability standard. Units may or may not be available for any number of reasons and the identified issue related to the communications of the unit being able to perform as committed. The unit availability issue is more of a market related issue and not a reliability issue. The communication to the BA/RC of the unit being able to meet it's commitments appears to be the issue.

In the first item under detailed description, the SDT proposes adding 'a generating units historical demonstrated performance and limitations during ambient cold weather'. Aside from the issues using the word ambient previously discussed, basing a reliability standard requirement on prior performance during cold weather is problematic. Many factors impact a units performance, not just weather. A unit could have been down for maintenance or it may not have been economical to run the unit. Basing performance based on historical data from days with similar weather would produce inconsistent and inaccurate results and this scope change should be deleted.

In item d, the SDT proposes to include gas supply within the scope of the requirements. This would appear to be based on the joint NERC/FERC report. Narrowly tailoring a requirement to one fuel type would appear to be prejudicial and is inappropriate for a NERC requirement. Also, the GO/GOP would not be the appropriate entity to address fuel supply issues. As the recent NERC guidance document outlined, the planning horizon and the planners would be the more appropriate party to determine fuel supply constraints for the BA and RC to model around. The GO/GOP may not even be aware of a potential fuel issue until the fuel supply is curtailed, so placing this burden on the GO/GOP would not enhance the ability of the BA or RC to appropriately address the issue. Dominion Energy recommends deleting this expansion of scope as not appropriate to the issues being addressed, namely cold weather preparedness and enhanced communication.

Please see the comments above for item 2 on using historical data to predict and require future performance. A GO/GOP could communicate if a unit is not going to be able perform as committed, but communicating on speculative items could actually harm the ability of the BA and RC to appropriately plan and manage the grid during a cold weather event.

On item 3 in the detailed scope, Dominion Energy continues to have concerns about expanding the scope to include all ambient weather conditions in a project narrowly defined to address cold weather. Dominion Energy also has concerns about using forecasted weather conditions, as forecasts can vary widely for the same time period and change quickly. If a weather forecast is specified, it should be no more than a day ahead forecast and a single forecast source should be consistent used to prevent divergent results.

Finally, item #4 should be deleted in its entirety as depending on facts and circumstances an RC or BA may choose not to use data provided by the GO/GOP, and requiring it to use data that may be problematic, inaccurate, or deemed unreliable for any reason would be extremely detrimental to BES reliability.

Likes 0

Dislikes 0

Response

<b>Answer</b>	
<b>Document Name</b>	
<b>Comment</b>	
<p>Duke Energy offers the following additional comments;</p> <p>1) Duke Energy supports the NAGF comment:</p> <p>"NAGF supports a Cold Weather Standard that requires GO/GOPs to perform the following process-based enhancements:</p> <ul style="list-style-type: none"> <li>a) Develop Cold Weather Preparedness Plans and Procedures.</li> <li>b) Develop and Implement Operator awareness training for Cold Weather Preparedness.</li> <li>c) Implement Cold Weather Preparedness Plans and Procedures."</li> </ul> <p>2) Duke Energy echoes the concerns of the NAGF requiring unit availability data for all ambient weather conditions. With the focus of the SAR being on Cold Weather generator performance events, Duke Energy would like to see the emphasis to provide unit availability data for cold weather conditions only.</p> <p>3) Duke Energy generally supports the changes made to the SAR and the comments provided by EEI through the expansion of the scope to include communication requirements between functional entities; but additional changes are necessary. Specifically, EEI's position on the Industry Need Statement that tying this obligation to "all ambient weather impacts" without requiring the development of reasonable performance expectations, will make it difficult for entities to comply with the requirement because the requirement could be interpreted to mean that any change in weather could result in scrutiny of all weather-related conditions and, consequently, make compliance audits subjective. For this reason, the SDT should consider reviewing the current language to better align with the Results Based Standards model such as adding the following as the second sentence in the industry need section of the SAR:</p> <p>"Additionally, to ensure communications between functional entities for weather related events that may exceed resource performance capabilities impacting generator unit availability."</p> <p>4) Finally, as stated by EEI regarding "Comments on Detained Description", Duke Energy does not support the use of the term "ambient cold weather" because it does not improve the clarity of the current term used in the SAR (extreme cold weather).</p>	
Likes 0	
Dislikes 0	
<b>Response</b>	
<b>Rebecca Baldwin - Transmission Access Policy Study Group - NA - Not Applicable - NA - Not Applicable</b>	
<b>Answer</b>	

**Document Name****Comment**

This SAR is not needed. As noted in TAPS's response to Question 1, IRO-010-2 and TOP-003-3 already give RCs and BAs, respectively, the authority to require GO/GOPs to provide information about generator unit availability and how it is expected to be affected by ambient weather conditions. The SDT noted in response to comments on the first posting of the SAR that those standards "do not specifically address freezing issues that occur to combustion turbines, boilers and balance of plant equipment," but there is no need for such specificity; the standards require BAs and RCs to maintain "[a] list of data and information" that they need to carry out their responsibilities. Indeed, as noted by City Utilities of Springfield in its comments on this SAR, NERC's 2013 petition for approval of the TOP-003 requirements referenced above stated that the requirements "emphasize the need for Transmission Operators and Balancing Authorities to obtain all of the data that they need for reliability purposes and mandate that entities that have this data and that are requested to supply it, provide it to the Transmission Operator and Balancing Authority in an approved and timely manner." Plainly, information about the impact of the weather on generator availability falls into the category of necessary information. And in much of the United States - MISO, PJM, and ISO-NE, for example - such information is in fact routinely requested and used. If requesting and communicating generator capability and availability information is in fact currently within the scope of the IRO-010 and TOP-003 standards, then any failure by registered entities to request or supply such information appears to be a shortcoming in executing the CMEP. If additional clarity is required, then TAPS recommends that the communication aspect of the Cold Weather SAR be transferred to the SER Phase 2 Operational Data Exchange Simplification SAR with the goal of clarifying core BES reliability-related tasks and their associated data specifications.

Generating units being unavailable when called upon, due to cold weather or other foreseeable problems, is a planning issue: the BA and RC should know the temperature constraints of the units in their areas, and should take those constraints into account in their planning, including calculating reserve margin. As described above, the standards requiring the necessary information exchange already exist.

In response to comments, the SDT states that market incentives for generators to avoid unexpected unit unavailability are inadequate because "plant freezing issues continue to occur when precautions have not been taken to prevent freezing during these [c]onditions." Our response to that assertion is threefold. First, even given perfect information, a perfectly-maintained new plant may fail to synch on a blue-sky day. But the BA should have adequate operating reserves (that are rated to operate under then-current conditions) to withstand such a contingency. Second, it does not make sense from an economic or reliability perspective to winterize every generator in all regions, some of which may see a handful of hard freezes during a unit's useful life. We should not be charging ratepayers to harden facilities when the issue can be addressed through communications and planning. Finally, and perhaps most importantly, Section 215(i)(2) of the Federal Power Act does not give NERC authority over the "adequacy... of electric facilities." If there were a widespread need to retrofit generators to withstand colder temperatures - which TAPS does not believe to be the case - it would not be a problem NERC could solve with a standard.

TAPS strongly believes that this SAR should not proceed, and that if it does, it should be rolled into the Operational Data Exchange Simplification SAR and handled as a planning/communications issue, as described above. To the extent the SDT nevertheless decides to focus on increasing generating unit availability, it must at minimum avoid creating the type of requirements that the SER initiative has been focused on retiring and revising, and instead strive for a results-based standard. As stated in Order 672 (P 331), standards "should be designed to apply throughout the interconnected North American Bulk-Power System, to the maximum extent this is achievable with a single Reliability Standard," and "should not be based on a single geographic... model but should take into account geographic variations in... weather, and other such factors." Any standard prescribing actions that should reasonably be taken by registered entities in Florida, Minnesota, and California would necessarily be vague. Development and implementation of a cold weather preparedness plan, as contemplated by the SAR, might improve unit availability in cold weather; but such an approach is not results-based, and would create a new administrative burden for every GO/GOP. On the other hand, a results-based requirement could, for example, be based on unit availability when called to run (with a proviso that unavailability only "counts" where the BA and RC requested and received accurate information about the unexpectedly unavailable generator's constraints, and they factored that information into their plans). Such a requirement would result in generators being penalized twice for failure to start - first by the market and then, if too many failures occurred, by NERC - but would at least avoid creating additional paperwork for those generators whose procedures are already adequate.

Finally, we note that the NERC Statement of Compliance Registry Criteria defines the Balancing Authority as "[t]he responsible entity that integrates resource plans ahead of time, maintains Load-interchange-generation balance within a Balancing Authority Area, and supports Interconnection frequency in real-time." BAs are thus the entities that should be studying the effects of all extreme conditions, including cold weather, well ahead of the operating horizon and preparing operating plans to mitigate the risk of shortages. It is within the BA's purview to commit more generation online and maintain more operating reserves as needed to ride through an event. If market monitors are hindering that activity to minimize costs, then FERC

needs to decide whether reliability or economics takes precedence in this matter. In addition, as noted above, we question whether forcing generators to winterize is overall the more economic option.

Likes 0

Dislikes 0

## Response

**Russel Mountjoy - Midwest Reliability Organization - 10, Group Name MRO NSRF**

**Answer**

**Document Name**

**Comment**

“These comments represent the MRO NSRF membership as a whole but would not preclude members from submitting individual comments”.

The SAR DT should also consider the following recommendations to improve the clarity of the SAR.

### **[Generating Facilities versus Generating Unit]**

For clarity and to more clearly indicate inclusivity of renewables, the NSRF recommends the term “generating unit” be replaced with generating Facilities throughout.

### **lexibility to Accomodate Lack of Historical Performance (page 2)**

Currently the SAR references “historical demonstrated performance” in items 1a and 2 under Detailed Description (page 2). The NSRF recommends the SDT modify the language to encompass generating Facilities that are new or those with a limited amount of “historical demonstrated performance” during cold weather conditions as follows:

#### **Suggested Language:**

- 1.a. A generating unit’s Facilities’ historical demonstrated performance or design specifications and operating limitations during ambient cold weather;
2. Generator Owner/Generator Operator communicates with the Balancing Authorities and Reliability Coordinators the generating unit’s Facilities’ associated historical demonstrated performance and operating limitations during ambient cold weather.

### **Availability and Output**

The *2019 FERC and NERC Staff Report: The South Central United States Cold Weather Bulk Electric System Event of January 17, 2018* discusses the need to maximize generator *output and* availability where as the Detailed Description of the SAR (page 2) states:

“The deliverable will be new or revised Reliability Standards to promote reliability of the BES during cold weather and maximize generating unit availability.”

The NSRF recommends to not include language that includes “maximize generator output”.

### **SAR Time Horizon and Related Standards (page 4)**

Currently, the SAR calls out a few related standards (i.e. IRO-010-2 and TOP-003-3) and then goes on to state that, “The Operating and Planning suite of standards will be considered for this project.” The NSRF is supportive of this effort.

The section then goes on to reference “Real-time monitoring and Real-time Assessments.” Currently, the aspect of Real-time operations is not clearly articulated in the scope of the SAR as the majority of actions correspond to the Operations Planning (i.e. “for the appropriate next day operating horizon;” bullet items 3-4) or Long-Term Planning (i.e. “develops and implements cold weather preparedness plans, procedures and awareness training” bullet item 1) horizons.

- Develops and implements plans – Reliability impacts of extreme weather conditions (see EOP-011-1, R2, part 2.2.9)
- Next Day Operating Horizon - **Operations Planning** (see IRO-008-2, R1/R2; IRO-010-2; and R4 (BA); TOP-003-3)
- Generator Operator Training – **Long-Term Planning** (see PER-006-1)

The NSRF requests that the SDT provide clarification whether the SAR is intended to address same-day operations and Real-time operations. If the latter, the NSRF requests the drafting team identify which items this is applicable to; e.g. bullet item 2 (page 2).

### Reliability Principles (page 5)

The NSRF recommends box 6 be checked to indicate that training of generator operations personnel is supported by this project.

6. Personnel responsible for planning and operating interconnected bulk power systems shall be trained, qualified, and have the responsibility and authority to implement actions.

Likes 0

Dislikes 0

### Response

**Wayne Sipperly - NAGF - 1,2,3,6 - MRO,WECC,Texas RE,NPCC,SERC,RF**

**Answer**

**Document Name**

**Comment**

The NAGF supports a Cold Weather Standard that requires GO / GOPs to perform the following process-based enhancements:

- Develop Cold Weather Preparedness Plans and Procedures
- Develop and implement Operator awareness training for Cold Weather Preparedness
- Implement Cold Weather Preparedness Plans and Procedures

Any changes to existing or new standards should be process-based versus performance-based and written to allow for Continent-wide flexibility in meeting the requirements based on differences in geography, generator-type, design and regional ambient temperatures.

The NAGF takes exception to the phrase “maximize generating unit availability” This statement is too broad and open to interpretations. GO / GOPs may have robust Cold Weather Preparedness Programs and Implementation; that will not guarantee that a unit will be available during extreme cold

weather. A Cold Weather Preparation standard will improve generator unit availability during extreme winter conditions, but it is not a guarantee that the unit will be at maximum availability.

As stated above, the NAGF supports GO / GOP communication of generator availability and limitations. However NAGF membership questions the value of providing "Item 1.a. historical demonstrated performance and operating limitations during 'ambient' cold weather". As stated in the previous SAR, the NAGF believes the addition of specific Cold Weather Cause Codes and Failure mechanisms to the GADs, WADS and developing SADs data systems would provide the necessary data moving forward without an undue administrative burden.

Recommend to revise Item 1.c. to state "Perform periodic maintenance and inspection of freeze protection measures;". The present wording can be misinterpreted to imply that any cold weather-related power generation limitation or outage indicates that the measures taken were inadequate, but many such incidents are not maintenance or inspection-related. They often derive instead from weather conditions that exceed the design capability of equipment (e.g. clogging of combustion turbine inlet air filters due to blizzard-level snowfall rates) or are impossible to mitigate (e.g. cooling water inlets becoming blocked due to rivers icing-over).

Recommend to revise Item 1.d. to remove the word "advanced" regarding notification of natural gas supply curtailments. It is unlikely that pipeline companies will provide such advance notifications. GO/GOPs can only pass-along curtailment notifications after they are received from pipeline companies (i.e. after-the-fact, not before-the-fact).

Likes 0

Dislikes 0

### Response

**Richard Jackson - U.S. Bureau of Reclamation - 1,5**

**Answer**

**Document Name**

**Comment**

Reclamation supports the comments provided by the North American Generator Forum.

Likes 0

Dislikes 0

### Response

**Donald Lock - Talen Generation, LLC - 5**

**Answer**

**Document Name**

**Comment**

Talen Energy supports the additional comments being submitted to NERC by the North American Generation Forum (NAGF), and adds the following points:

The word, "curtailments," in item 1.d of the SAR should be defined:

- Supply pressure reductions making it impossible to achieve full output, or
- Complete shut-off of fuel, or
- Both of the above

Clarification is also needed for the word, "advance" in item 1.d:

- If it means that GO/GOPs are to pass-along curtailment announcements made by natural gas pipeline companies (i.e. after-the-fact information), we hope but cannot guarantee that such notifications will be received in advance of the supply pressure reductions or fuel shutoff. Also, this task could be addressed in the data specifications of existing standards IRO-010 and TOP-003; a new standard is not needed.
- If it means that GO/GOPs must attempt to obtain and pass-along curtailment plans in advance of the time they are made public (before-the-fact information), the SAR team should seek advice from NERC's legal staff as to whether or not such inputs could be considered market insider information, in which case it might be inappropriate or even illegal in deregulated markets for GO/GOPs (which are heavily involved in power and fuel trading) to seek, have or pass-along this information.

We believe that the requirements proposed for GOs and GOPs should be made applicable also for TOs and DPs. These entities perform critically important winter preparation activities, and the proposed standard would be greatly weakened if failing to encompass all parties involved in ensuring BES reliability in this respect.

Likes 0

Dislikes 0

### Response

**Jerry Horner - Basin Electric Power Cooperative - 1,3,5,6**

**Answer**

**Document Name**

**Comment**

Additionally:

1. We believe a new NERC standard addressing cold weather would only add regulatory burden with little or no benefit to our generation fleet.
2. We successfully operate more than 30 units multiple days each year in temperatures ranging from -20 to -40 F within states such as ND, SD, MT, and Wyoming.
3. Perhaps a regional standard should be considered addressing those units that had difficulty operating in cold weather.
4. Each generation facility has existing cold and warm weather plant procedures which are executed, and are UNIQUE to each facility. This uniqueness is based upon different physical designs at each facility.

5. We believe this cold weather issue is 'self policing' based upon the fact if a generation unit is bid into the market and has any type of issue to produce power, this becomes a financial burdent for several reasons. Replacement power must be purchased, typically causing a financial loss, but also we do not recieve the expected generation income.

Likes 0

Dislikes 0

## Response

### Jennie Wike - Tacoma Public Utilities (Tacoma, WA) - 1,3,4,5,6 - WECC

#### Answer

#### Document Name

#### Comment

The SDT did not comprehensively address the comments provided by other entities in regards to existing Standard Requirements providing sufficient scope for the ERO to hold entities accountable for cold weather preparation. Tacoma Power understands that this Standards Project is initiated from the report titled, *2019 FERC and NERC Staff Report: The South Central United States Weather Bulk Electric System Event of January 17, 2018*. This report concludes that the existing regulatory framework is not sufficient in preventing cold weather events.

However, this report does not include justification as to why a new Standard is needed versus modifying existing Standards to include additional assurances. Tacoma Power recommends a detailed justification or analysis that evaluates the merits of a standalone Standard. This justification/analysis should, at a minimum, consider the following existing Standards:

- FAC-008 and MOD-025 should ensure the GO and GOP know the capability and availability of their BES resources under diverse ambient conditions, including extreme cold weather.
- MOD-031 and MOD-032 should ensure the PC and BA request and receive information from each RP to know the capability and availability of BES resources within their area under diverse ambient conditions, including extreme cold weather.
- NERC Reliability Assessments and TPL-001 should ensure near-term/long-term planning studies only include BES resources that are known to have the capability and availability under the specified ambient conditions, including extreme cold weather/winter peak.
- IRO-010 and TOP-003 should ensure the RC and BA request and receive information from each GO and GOP to know the capability and availability of BES resources in their area under diverse ambient conditions, including extreme cold weather.
- IRO-008, TOP-001 and TOP-002 should ensure the RC's and BA's Operational Planning Analysis and the RC's Real-time Assessment only includes BES resources that are known to have the capability and availability under the expected ambient conditions, including extreme cold weather/winter peak.

As part of this analysis/justification, Tacoma Power recommends that the SDT clearly articulate why the existing Standard Requirements do not provide sufficient scope to hold entities accountable, and how the new Standard would differ from these existing Requirements. This additional evaluation will help entities understand the scope of these changes, what needs to be implemented that isn't already in place for existing Standards, and the impacts of the new requirements.

Likes 0

Dislikes 0

**Response**

**Leonard Kula - Independent Electricity System Operator - 2**

**Answer**

**Document Name**

**Comment**

No Comments.

Likes 0

Dislikes 0

**Response**

**Bret Galbraith - Seminole Electric Cooperative, Inc. - 1,3,4,5,6**

**Answer**

**Document Name**

**Comment**

The scope of the deliverable of the SAR under Section 1.d. requires the advance notification of curtailments of natural gas supply to an entity's RC and BA. However, natural gas scheduling curtailments occur frequently within the industry and requiring notification to the RC of every individual curtailment (when available) could result in a flood of information to the RC that does not require the RC's review, i.e., false alarms.

Because of this reasoning, Seminole requests the SAR language for this Section to be revised to only address some type of qualitative or quantitative physical curtailment that could result in BES reliability issues.

Likes 0

Dislikes 0

**Response**

**Marty Hostler - Northern California Power Agency - 4,5,6**

**Answer**

**Document Name**

**Comment**

NO.

Likes 0

Dislikes 0

**Response**

**Anthony Jablonski - ReliabilityFirst - 10**

**Answer**

**Document Name**

**Comment**

Comments: The standard should address all weather conditions (hot, hurricanes, tornadoes, flooding, draught, etc.) not just cold weather. Also, since the South Central Cold Weather Event Report utilizes the term "extreme" 84 times when referring to weather or cold weather, "extreme" should be re-introduced into the SAR.

Comments: How does the SAR address the confirmation of fuel switching capability since the South Central Cold Weather Event Report indicates that only four of the seven BAs had procedures in plant to test dual-fuel generating units, especially considering that 40 of 55 units in SERC successfully switched to their secondary fuel sources which provided the needed energy supply?

Comments: How will the SAR ensure that RCs will take the necessary numerous mitigating measures to maintain BES reliability when outages occur during extreme weather conditions as mentioned in the South Central Cold Weather Event Report?

Comments: How will the SAR ensure that SOLs will be based on, at a minimum, ambient temperature conditions instead of summer temperatures or on static, year-round ratings as mentioned in the South Central Cold Weather Event Report?

Likes 0

Dislikes 0

**Response**

**Kevin Conway - Public Utility District No. 1 of Pend Oreille County - 1,3,5,6**

**Answer**

**Document Name**

**Comment**

The majority of the comments I reviewed from the previous Drafting team solicitation for comments indicated strong disapproval. Many of the responses by the drafting team were repetitive in defending this SAR. The Drafting Team should remand the SAR back to SPP for a Regional standard, and the Drafting Team be disbanded..

Likes 0

Dislikes 0

**Response**

**Maryanne Darling-Reich - Black Hills Corporation - 1,3,5,6 - MRO,WECC**

<b>Answer</b>	
<b>Document Name</b>	
<b>Comment</b>	
<p>Black Hills Corporation (BHC) does not agree with the SAR in that it is mandating additional Operator Awareness Training for Cold Weather Preparedness. All of our generators are located in areas that we experience “Cold Weather” as the norm, and thus our units are designed to handle cold temperatures. We therefore have winter preparations, plans, and annual preventative measures already in place that address our facilities being ready to deal with ambient weather conditions. A training on our units operational conditions that is normal for us, would be considered a waste of our operators time and provides nothing for the reliability of the bulk electrical system.</p> <p>BHC supports the NAGF with their comments on: the phrase “maximize generating unit availability”; “providing historical demonstrated performance &amp; operating limitations during ambient cold weather”; and the noted recommendations for Item 1.c. &amp; 1.d.</p>	
Likes	0
Dislikes	0
<b>Response</b>	

**Comments received by Southern Company**

**Q1** - Southern Company believes that the communication of generating unit availability and capability under all ambient conditions is already addressed in existing NERC Reliability Standards. Specifically, Standards IRO-010-2, Requirement R1 and TOP-003-3, Requirement R2 require the Reliability Coordinator (“RC”) and Balancing Authority (“BA”) to establish the data necessary for them to fulfill their reliability functions. NERC Project 2014-03, which resulted in the development of Standards IRO-010-2 and TOP-003-3, directly addressed existing (at the time) requirements related to the communication of generating unit availability and capability to the Reliability Entities (i.e., RC, BA, TOP) while providing the appropriate level of flexibility for the RC and BA to specify the data appropriate for their reliability needs in their respective areas.

Furthermore, these IRO-010-2 and TOP-003-3 standards require the Generator Owner and Generator Operator to provide any information specified by the Reliability Coordinator and the Balancing Authority, respectively, with the purpose of supporting Operational Planning Analyses, Real-time Monitoring and Real-time Assessments. Data, as referred to in these Standards, is not limited to static information but includes real-time data feeds and event-driven notifications, such as forecasted ambient weather conditions’ impact on unit availability and capability projections as needed by the applicable RC and BA.

For each of the following Standards and Requirements, the Mapping Document for Project 2014-03 indicates a clear and definitive correlation with TOP-003-3, Requirement R5 and, in most cases, with IRO-010-2, Requirement R3:

**Former Standard Former Requirement(s)**

- TOP-001-1a R7 (incl. sub-parts)
- TOP-002-2.1b R3, R13, R14 (incl. sub-parts) and R15
- TOP-003-1 R1, Part 1.1
- TOP-006-3 R1, Part 1.1

Project 2014-03 SDT intentionally consolidated multiple existing Requirements in the development of IRO-010-2, Requirement R3 and TOP-003-3, Requirement R5 to include all information needed from Generator Owners and Generator Operators relative to Operational Planning, Monitoring and Assessments conducted by the RC, BA and TOP.

The development of an additional Standard addressing these types of communications for the same purpose would be duplicative, unnecessary, and potentially impose avoidable conflicts and associated compliance risks for any nuances between the data, as well as its format and required timing for communication. The duplicative nature of Requirements was a common theme in the justifications presented by the Standard Efficiency Review (SER) Phase I Team in their recent recommendations for retiring NERC Reliability Standards and Requirements. The vast majority of the Standards and Requirements recommended for retirement were approved by FERC, indicating the Commission's acknowledgement that duplicative Requirements are unnecessary.

**Q2** - Southern Company supports a requirement for a GO/GOP to have a winterization plan (including appropriate maintenance and training), execute it, and communicate its completion to the RC/BA, prior to the onset of winter weather. Southern Company also supports the dissemination of historical demonstrated performance and operating limitations by the GO/GOP to the RC and BA.

However, Southern Company believes that applicability of any new requirement should be limited to address the aforementioned GO/GOP standard gaps and has a concern over imposing unnecessary additional requirements for the RC and BA as described in Deliverable 4 . Specifically, as described in Question 1, there are already existing requirements for the RC and BA to specify all data needed to perform their respective reliability functions in IRO-010-2 and TOP-003-3, which necessarily includes data related to generating unit availability and capability from GOs and GOPs. Furthermore, other existing Standards and Requirements already require the RC and BA to utilize this data to perform the necessary reliability functions for all ambient conditions experienced in operations, including extreme weather conditions, or as a result of gas curtailments. For example, TOP-002-4 requires the BA to have a next-day Operating Plan that addresses the expected generation commitment and dispatch as well as capacity and energy reserve requirements, including deliverability capability and to communicate the plan to its RC. Similarly, EOP-011-1 requires the BA to develop, maintain, and implement a plan to mitigate Capacity Emergencies and Energy Emergencies within its BA. This includes processes to prepare for and mitigate Emergencies including managing generating resources to address generator capability and availability, fuel supply concerns and reliability impacts of forecasted ambient weather conditions. Adding additional RC and/or BA requirements as contemplated in Deliverable 4 would be duplicative, unnecessary, and potentially impose avoidable conflicts and associated compliance risks with the existing standards that cover all the necessary reliability functions performed by the RC/BA.