

Standard Development Timeline

This section is maintained by the drafting team during the development of the standard and will be removed when the standard becomes effective.

Development Steps Completed

1. SAR posted for comment (March 20, 2008).
2. SC authorized moving the SAR forward to standard development (July 10, 2008).
3. First posting for 60-day formal comment period and concurrent ballot (November 2011).
4. Second posting for 40-day formal comment period and concurrent ballot (April 2012).

Description of Current Draft

This is the ~~second~~third posting of Version 5 of the CIP Cyber Security Standards for a ~~40~~30-day formal comment period. An initial concept paper, Categorizing Cyber Systems — An Approach Based on BES Reliability Functions, was posted for public comment in July 2009. An early draft consolidating CIP-002 – CIP-009, numbered CIP-010-1 and CIP-011-1, was posted for public informal comment in May 2010. A first posting of Version 5, which reverted to the original organization of the standards with some changes, was posted in November 2011 for a 60-day comment period and ~~first~~ ballot. A second posting of Version 5 reverts to the original organization of the standards with some changes and was posted in April 2012 for a 40-day comment period and ballot. Version 5 addresses the balance of the FERC directives in its Order No. 706 approving Version 1 of the standards. This posting for formal comment and parallel successive ballot addresses the comments received from the ~~first~~second posting and ballot.

Anticipated Actions	Anticipated Date
40 <u>30</u> -day Formal Comment Period with Parallel Successive Ballot	April <u>September</u> 2012
Recirculation ballot	June <u>November</u> 2012
BOT adoption	June <u>December</u> 2012

Effective Dates

1. **24 Months Minimum** – ~~The Version 5 CIP Cyber Security Standards, except for CIP-003-5, Requirement R2, 006-5~~ shall become effective on the later of July 1, 2015, or the first calendar day of the ninth calendar quarter after the effective date of the order providing applicable regulatory approval. ~~CIP-003-5, Requirement R2 shall become effective on the later of July 1, 2016, or the first calendar day of the 13th calendar quarter after the effective date of the order providing applicable regulatory approval. Notwithstanding any order to the contrary, CIP-002-4 through CIP-009-4 do not become effective, and CIP-002-3 through CIP-009-3 remain in effect and are not retired until the effective date of the Version 5 CIP Cyber Security Standards under this implementation plan.~~[‡]
2. In those jurisdictions where no regulatory approval is required, ~~the Version CIP-006-5 CIP Cyber Security Standards, except for CIP-003-5, Requirement R2,~~ shall become effective on the first day of the ninth calendar quarter following Board of Trustees' approval, ~~and CIP-003-5, Requirement R2 shall become effective on the first day of the 13th calendar quarter following Board of Trustees' approval,~~ or as otherwise made effective pursuant to the laws applicable to such ERO governmental authorities.

[‡] ~~In jurisdictions where CIP-002-4 through CIP-009-4 have not yet become effective according to their implementation plan (even if approved by order), this implementation plan and the Version 5 CIP Cyber Security Standards supersede and replace the implementation plan and standards for CIP-002-4 through CIP-009-4.~~

Version History

Version	Date	Action	Change Tracking
1	1/16/06	R3.2 — Change “Control Center” to “control center.”	3/24/06
2	9/30/09	Modifications to clarify the requirements and to bring the compliance elements into conformance with the latest guidelines for developing compliance elements of standards. Removal of reasonable business judgment. Replaced the RRO with the RE as a responsible entity. Rewording of Effective Date. Changed compliance monitor to Compliance Enforcement Authority.	
3	12/16/09	Updated Version Number from -2 to -3 In Requirement 1.6, deleted the sentence pertaining to removing component or system from service in order to perform testing, in response to FERC order issued September 30, 2009.	
3	12/16/09	Approved by the NERC Board of Trustees.	
3	3/31/10	Approved by FERC.	
4	1/24/11	Approved by the NERC Board of Trustees.	
5	TBD	Modified to coordinate with other CIP standards and to revise format to use RBS Template.	

Definitions of Terms Used in the Standard

See the associated “Definitions of Terms Used in Version 5 CIP Cyber Security Standards,” which consolidates and includes all newly defined or revised terms used in the proposed Version 5 CIP Cyber Security Standards.

When this standard has received ballot approval, the text boxes will be moved to the “Guidelines and Technical Basis” section of the Standard.

A. Introduction

1. **Title:** Cyber Security — Physical Security of BES Cyber Systems
2. **Number:** CIP-006-5
3. **Purpose:** To manage physical access to BES Cyber Systems by specifying a physical security plan in support of protecting BES Cyber Systems against compromise that could lead to misoperation or instability in the BES.

4. Applicability:

- 4.1. **Functional Entities:** ~~_____~~ For the purpose of the requirements contained herein, the following list of ~~Functional Entities~~functional entities will be collectively referred to as “Responsible Entities.” For requirements in this standard where a specific ~~Functional Entity~~functional entity or subset of ~~Functional Entities~~functional entities are the applicable entity or entities, the ~~Functional Entity~~functional entity or ~~Entities~~entities are specified explicitly.

4.1.1 Balancing Authority

~~4.1.2—Distribution Provider that owns Facilities described in 4.2.2~~

~~4.1.3—Generator Operator~~

~~4.1.4—Generator Owner~~

~~4.1.5—Interchange Coordinator~~

~~4.1.6—Load Serving Entity that owns Facilities described in 4.2.1~~

~~4.1.7—Reliability Coordinator~~

~~4.1.8—Transmission Operator~~

~~4.1.9—Transmission Owner~~

~~4.2. Facilities:~~

~~4.2.1—Load Serving Entity: One or more of the UFLS or UVLS Systems that are part of a Load shedding program required by a NERC or Regional Reliability Standard following Facilities, systems, and that perform automatic load shedding under a common control system, without human operator initiation, of 300 MW or more.~~

~~4.2.24.1.2 Distribution Provider: One or more of the Systems or programs designed, installed, and operated equipment for the protection or restoration of the BES:~~

~~4.1.2.1 A—Each underfrequency Load shedding (UFLS) or undervoltage Load shedding (UVLS System) system that:~~

4.1.2.1.1 is part of a Load shedding program ~~required by~~ that is subject to one or more requirements in a NERC or Regional Reliability Standard; ~~and that~~

•4.1.2.1.2 performs automatic Load shedding under a common control system owned by the Responsible Entity, without human operator initiation, of 300 MW or more.

•4.1.2.2 ~~Each~~ Special Protection System or Remedial Action Scheme where the Special Protection System or Remedial Action Scheme is ~~required by~~ subject to one or more requirements in a NERC or Regional Reliability Standard.

•4.1.2.3 ~~Each~~ Protection System (excluding UFLS and UVLS) that applies to Transmission where the Protection System is ~~required by~~ subject to one or more requirements in a NERC or Regional Reliability Standard.

•4.1.2.4 Each Cranking Path and group of Elements meeting the initial switching requirements from a Blackstart Resource up to and including the first interconnection point of the starting station service of the next generation unit(s) to be started.

4.1.3 Generator Operator

4.1.4 Generator Owner

4.1.5 Interchange Coordinator or Interchange Authority

4.1.6 Reliability Coordinator

4.1.7 Transmission Operator

4.1.8 Transmission Owner

4.2. Facilities: For the purpose of the requirements contained herein, the following Facilities, systems, and equipment owned by each Responsible Entity in 4.1 above are those to which these requirements are applicable. For requirements in this standard where a specific type of Facilities, system, or equipment or subset of Facilities, systems, and equipment are applicable, these are specified explicitly.

4.2.1 Distribution Provider: One or more of the following Facilities, systems and equipment owned by the Distribution Provider for the protection or restoration of the BES:

4.2.1.1 Each UFLS or UVLS System that:

4.2.1.1.1 is part of a Load shedding program that is subject to one or more requirements in a NERC or Regional Reliability Standard; and

4.2.1.1.2 performs automatic Load shedding under a common control system owned by the Responsible Entity, without human operator initiation, of 300 MW or more.

4.2.1.2 Each Special Protection System or Remedial Action Scheme where the Special Protection System or Remedial Action Scheme is subject to one or more requirements in a NERC or Regional Reliability Standard.

4.2.1.3 Each Protection System (excluding UFLS and UVLS) that applies to Transmission where the Protection System is subject to one or more requirements in a NERC or Regional Reliability Standard.

4.2.1.4 Each Cranking Path and group of Elements meeting the initial switching requirements from a Blackstart Resource up to and including the first interconnection point of the starting station service of the next generation unit(s) to be started.

~~4.2.34.2.2 Responsible Entities listed in 4.1 other than Distribution Providers and Load Serving Entities: All BES Facilities.:~~

All BES Facilities.

~~4.2.44.2.3 Exemptions: The following are exempt from Standard CIP-002006-5:~~

~~4.2.4.14.2.3.1 Cyber Assets at Facilities regulated by the Canadian Nuclear Safety Commission.~~

~~4.2.4.24.2.3.2 Cyber Assets associated with communication networks and data communication links between discrete Electronic Security Perimeters.~~

~~4.2.4.34.2.3.3 In nuclear plants, the Systems~~The systems, structures, and components that are regulated by the Nuclear Regulatory Commission under a cyber security plan pursuant to 10 C.F.R. Section 73.54.

4.2.3.4 For Distribution Providers, the systems and equipment that are not included in section 4.2.1 above.

4.2.3.5 Responsible Entities that identify that they have no BES Cyber Systems categorized as high impact or medium impact according to the CIP-002-5 identification and categorization processes.

5. Background:

Standard CIP-006-5 exists as part of a suite of CIP Standards related to cyber security. CIP-002-5 requires the initial identification and categorization of BES Cyber Systems. CIP-003-5, CIP-004-5, CIP-005-5, CIP-006-5, CIP-007-5, CIP-008-5, CIP-009-5, CIP-010-1, and CIP-011-1 require a minimum level of organizational, operational and procedural controls to mitigate risk to BES Cyber Systems. This suite of CIP Standards is referred to as the *Version 5 CIP Cyber Security Standards*.

Most requirements open with, *“Each Responsible Entity shall implement one or more documented [processes, plan, etc] that include the applicable items in [Table Reference].”* The referenced table requires the applicable items in the procedures for the requirement’s common subject matter.

The SDT has incorporated within this standard a recognition that certain requirements should not focus on individual instances of failure as a sole basis for violating the standard. In particular, the SDT has incorporated an approach to empower and enable the industry to identify, assess, and correct deficiencies in the implementation of certain requirements. The intent is to change the basis of a violation in those requirements so that they are not focused on *whether* there is a deficiency, but on *identifying, assessing, and correcting deficiencies*. It is presented in those requirements by modifying “implement” as follows:

Each Responsible Entity shall implement, in a manner that identifies, assesses, and corrects deficiencies, . . .

~~Measures for the initial requirement are simply the documented processes themselves. Measures in the table rows provide examples of evidence to show documentation and implementation of applicable items in the documented processes. A numbered list in the measure means the evidence example includes all of the items in the list. In contrast, a bulleted list provides multiple options of acceptable evidence. These measures serve to provide guidance to entities in acceptable records of compliance and should not be viewed as an all inclusive list.~~

The term *documented processes* refers to a set of required instructions specific to the Responsible Entity and to achieve a specific outcome. This term does not imply any particular naming or approval structure beyond what is stated in the requirements. An entity should include as much as they feel it believes necessary in their documented processes, but they must address the applicable requirements in the table. The documented processes themselves are not required to include the “. . . identifies, assesses, and corrects deficiencies, . . .” elements described in the preceding paragraph, as those aspects are related to the manner of implementation of the documented processes and could be accomplished through other controls or compliance management activities.

The terms *program* and *plan* are sometimes used in place of *documented processes* where it makes sense and is commonly understood. For example, documented processes describing a response are typically referred to as *plans* (i.e., incident response plans and recovery plans). Likewise, a security plan can describe an approach involving multiple procedures to address a broad subject matter.

Similarly, the term *program* may refer to the organization’s overall implementation of its policies, plans and procedures involving a subject matter. Examples in the standards include the personnel risk assessment program and the personnel training program. The full implementation of the CIP Cyber Security Standards could also be referred to as a program. However, the terms *program* and *plan* do not imply any additional requirements beyond what is stated in the standards.

Responsible Entities can implement common controls that meet requirements for multiple high and medium impact BES Cyber Systems. For example, a single training

program could meet the requirements for training personnel across multiple BES Cyber Systems.

Measures for the initial requirement are simply the documented processes themselves. Measures in the table rows provide examples of evidence to show documentation and implementation of applicable items in the documented processes. These measures serve to provide guidance to entities in acceptable records of compliance and should not be viewed as an all-inclusive list.

Applicability Columns in Tables:

Each table row Throughout the standards, unless otherwise stated, bulleted items in the requirements and measures are items that are linked with an “or,” and numbered items are items that are linked with an “and.”

Many references in the Applicability section use a threshold of 300 MW for UFLS and UVLS. This particular threshold of 300 MW for UVLS and UFLS was provided in Version 1 of the CIP Cyber Security Standards. The threshold remains at 300 MW since it is specifically addressing UVLS and UFLS, which are last ditch efforts to save the Bulk Electric System. A review of UFLS tolerances defined within regional reliability standards for UFLS program requirements to date indicates that the historical value of 300 MW represents an adequate and reasonable threshold value for allowable UFLS operational tolerances.

“Applicable Systems” Columns in Tables:

Each table has an applicability “Applicable Systems” column to further define the scope of systems to which a specific requirement row applies ~~to BES Cyber Systems and associated Cyber Assets.~~ The CSO706 SDT adapted this concept from the National Institute of Standards and Technology (“NIST”) Risk Management Framework as a way of applying requirements more appropriately based on impact and connectivity characteristics. The following conventions are used in the applicability “Applicable Systems” column as described.

- **High Impact BES Cyber Systems** – Applies to BES Cyber Systems categorized as high impact according to the CIP-002-5 identification and categorization processes.
- **Medium Impact BES Cyber Systems** – Applies to BES Cyber Systems categorized as medium impact according to the CIP-002-5 identification and categorization processes.
- **Medium Impact BES Cyber Systems without External Routable Connectivity** – Only applies to medium impact BES Cyber Systems without External Routable Connectivity.
- **Medium Impact BES Cyber Systems with External Routable Connectivity** – Only applies to medium impact BES Cyber Systems with External Routable Connectivity.

This also excludes Cyber Assets in the BES Cyber System that cannot be directly accessed through External Routable Connectivity.

- **Associated Electronic Access Control or Monitoring Systems (EACMS)** – Applies to each Electronic Access Control or Monitoring System associated with a ~~correspondingreferenced~~ high impact BES Cyber System or medium impact BES Cyber System ~~in the applicability column~~. Examples include, but are not limited to, firewalls, authentication servers, and log monitoring and alerting systems.
- **Associated Physical Access Control Systems (PACS)** – Applies to each Physical Access Control System associated with a ~~correspondingreferenced~~ high impact BES Cyber System or medium impact BES Cyber System ~~with External Routable Connectivity in the applicability column~~.
- **Associated Protected Cyber Assets (PCA)** – Applies to each Protected Cyber Asset associated with a ~~correspondingreferenced~~ high impact BES Cyber System or medium impact BES Cyber System ~~in the applicability column~~.
- **Locally mounted hardware or devices at the Physical Security Perimeter** – Applies to the locally mounted hardware or devices (e.g. such as motion sensors, electronic lock control mechanisms, and badge readers) at a Physical Security Perimeter associated with a ~~correspondingreferenced~~ high impact BES Cyber System or medium impact BES Cyber System with External Routable Connectivity ~~in the applicability column~~, and that does not contain or store access control information or independently perform access authentication. These hardware and devices are excluded in the definition of Physical Access Control Systems.

B. Requirements and Measures

Rationale: Each Responsible Entity shall ensure that physical access to all BES Cyber Systems is restricted and appropriately managed.

Summary of Changes: The entire contents of CIP-006-5 are intended to constitute a physical security program. This represents a change from previous versions, since there was no specific requirement to have a physical security program in previous versions of the standards, only requirements for physical security plans.

Added details to address FERC Order No. 706, Paragraph 572, directives for physical security defense in depth.

Additional guidance on physical security defense in depth provided to address the directive in FERC Order No. 706, Paragraph 575.

- R1.** Each Responsible Entity shall implement in a manner that identifies, assesses, and corrects deficiencies, one or more documented physical security plans ~~for its BES Cyber Assets, BES Cyber Systems, Electronic Access Control or Monitoring Systems, Physical Access Control Systems and Protected Cyber Assets that that~~ collectively include all of the applicable items requirement parts in *CIP-006-5 Table R1 – Physical Security Plan*. [Violation Risk Factor: Medium] [Time Horizon: Long Term Planning and Same Day Operations].
- M1.** Evidence must include each of the documented physical security ~~plan or~~ plans that collectively include all of the applicable items requirement parts in *CIP-006-5 Table R1 – Physical Security Plan* and additional evidence to demonstrate implementation of the plan or plans as described in the Measures column of the table.

CIP-006-5 Table R1 – Physical Security Plan			
Part	Applicable BES Cyber Systems and associated Cyber Assets	Requirements	Measures
1.1	<p>High Impact BES Cyber Systems</p> <p>Medium Impact BES Cyber Systems <u>without External Routable Connectivity</u></p> <p>Associated</p> <p>Physical Access Control Systems (PACS) <u>associated with:</u></p> <ul style="list-style-type: none"> <u>High Impact BES Cyber Systems,</u> <u>or</u> <u>Medium Impact BES Cyber Systems with External Routable Connectivity</u> 	Define operational or procedural controls to restrict physical access.	<p>Evidence<u>An example of evidence</u> may include, but is not limited to, documentation that operational or procedural controls exist and have been implemented.</p>
<p>Reference to prior version:</p> <p><i>CIP-006-4c, R2.1 for Physical Access Control Systems</i></p> <p><i>New Requirement for Medium Impact BES Cyber Systems not having External Routable Connectivity</i></p>		<p>Change Description and Justification: <i>Change Description and Justification: To allow for programmatic protection controls as a baseline (which also includes how the entity plans to protect Medium Impact BES Cyber Systems that do not have External Routable Connectivity not otherwise covered under Part 1.2, and it does not require a detailed list of individuals with access). Physical Access Control Systems do not themselves need to be protected by a Physical Access Control System.<u>Security Perimeter.</u></i></p>	

CIP-006-5 Table R1 – Physical Security Plan			
Part	Applicable BES Cyber Systems and associated Cyber Assets	Requirements	Measures
1.2	<p>Medium Impact BES Cyber Systems with External Routable Connectivity <u>and their associated:</u></p> <p>Associated Electronic Access Control or Monitoring Systems</p> <p><u>1. Associated Protected Cyber Assets</u>; <u>and</u></p> <p><u>2. PCA</u></p>	Utilize at least one physical access control to allow <u>unescorted</u> physical access into each applicable Physical Security Perimeter to only those individuals who have authorized unescorted physical access.	<p>Evidence<u>An example of evidence</u> may include, but is not limited to, language in the physical security plan that describes each Physical Security Perimeter and how <u>unescorted physical</u> access is controlled by one or more different methods and proof that <u>unescorted physical</u> access is restricted to only authorized individuals, such as a list of authorized individuals accompanied by card reader<u>access</u> logs.</p>
<p>Reference to prior version:</p> <p><i>CIP006-4c, R3 & R4</i></p>		<p>Change Description and Justification: <i>This requirement has been made more general to allow for alternate measures of restricting physical access. Specific examples of methods a Responsible Entity can take to restricting access to BES Cyber Systems has been moved to the Guidelines and Technical Basis section.</i></p>	

CIP-006-5 Table R1 – Physical Security Plan			
Part	Applicable BES Cyber Systems and associated Cyber Assets	Requirements	Measures
1.3	<p>High Impact BES Cyber Systems <u>and their associated:</u></p> <p>Associated Electronic Access Control or Monitoring Systems</p> <p><u>1. Associated Protected Cyber Assets-EACMS; and</u></p> <p><u>2. PCA</u></p>	<p>Where technically feasible, utilize two or more different physical access controls (<u>this does not require two completely independent physical access control systems</u>) to collectively allow <u>unescorted</u> physical access into Physical Security Perimeters to only those individuals who have authorized unescorted physical access.</p>	<p>Evidence<u>An example of evidence</u> may include, but is not limited to, language in the physical security plan that describes the Physical Security Perimeters and how <u>unescorted physical</u> access is controlled by two or more different methods and proof that <u>unescorted physical</u> access is restricted to only authorized individuals, such as a list of authorized individuals accompanied by card <u>access logs</u>.</p>
<p>Reference to prior version: CIP006-4c, R3 & R4</p>		<p>Change Description and Justification: <i>The specific examples that specify methods a Responsible Entity can take to restricting access to BES Cyber Systems has been moved to the Guidelines and Technical Basis section. This requirement has been made more general to allow for alternate measures of controlling physical access.</i></p> <p><i>Added to address FERC Order No. 706, Paragraph 572, related directives for physical security defense in depth.</i></p> <p><i>FERC Order No. 706, Paragraph 575, directives addressed by providing the examples in the guidance document of physical security defense in depth via multi-factor authentication or layered Physical Security Perimeter(s).</i></p>	

CIP-006-5 Table R1— Physical Security Plan			
Part	Applicable BES Cyber Systems and associated Cyber Assets	Requirements	Measures
1.4	<p>High Impact BES Cyber Systems <u>and their associated:</u></p> <ol style="list-style-type: none"> <u>1. EACMS; and</u> <u>2. PCA</u> <p>Medium Impact BES Cyber Systems with External Routable Connectivity <u>and their associated:</u></p> <p>Associated Electronic Access Control or Monitoring Systems</p> <ol style="list-style-type: none"> <u>1. Associated Protected Cyber Assets EACMS; and</u> <u>2. PCA</u> 	<p>Have controls that monitor the Physical Security Perimeter twenty four hours a day, seven days a week (with 99.9% availability); Monitor for unauthorized circumvention of access through a physical access control point into a Physical Security Perimeter.</p>	<p>Evidence <u>An example of evidence</u> may include, but is not limited to, documentation of controls that monitor the Physical Security Perimeter for unauthorized circumvention of access through a physical access control point into a Physical Security Perimeter.</p>
<p>Reference to prior version: <i>CIP006-4c, R5</i></p>		<p>Change Description and Justification: <i>Examples of monitoring methods have been moved to the Guidelines and Technical Basis section.</i></p>	

CIP-006-5 Table R1— Physical Security Plan			
Part	Applicable BES Cyber Systems and associated Cyber Assets	Requirements	Measures
1.5	<p>High Impact BES Cyber Systems <u>and their associated:</u></p> <ol style="list-style-type: none"> 1. <u>EACMS; and</u> 2. <u>PCA</u> <p>Medium Impact BES Cyber Systems with External Routable Connectivity <u>and their associated:</u></p> <p>Associated Electronic Access Control or Monitoring Systems</p> <ol style="list-style-type: none"> 1. Associated Protected Cyber Assets-<u>EACMS; and</u> 2. <u>PCA</u> 	<p>Issue an alarm or alert in response to detected unauthorized circumvention of access through a physical access control point into a Physical Security Perimeter to the personnel identified in the BES Cyber Security Incident Response Plan within 15 minutes of detection.</p>	<p>Evidence<u>An example of evidence</u> may include, but is not limited to, language in the physical security plan that describes the issuance of an alarm or alert in response to unauthorized circumvention of access through a physical access control into a Physical Security Perimeter and additional evidence that the alarm or alert was issued and communicated as identified in the BES Cyber Security Incident Response Plan, such as manual or electronic alarm or alert logs, cell phone or pager logs, or other evidence that documents that the alarm or alert was generated and communicated.</p>
<p>Reference to prior version: CIP006-4c, R5</p>		<p>Change Description and Justification: <i>Examples of monitoring methods have been moved to the Guidelines and Technical Basis section.</i></p>	
1.6	<p>Physical Access Control Systems Associated(PACS) <u>associated</u> with:</p> <ul style="list-style-type: none"> • High Impact BES Cyber Systems, <u>or</u> • Medium Impact BES Cyber Systems with External Routable Connectivity • <u>_____</u> 	<p>Have controls that monitor<u>Monitor</u> each Physical Access Control System twenty four hours a day, seven days a week (with 99.9% availability), for unauthorized physical access to a Physical Access Control System.</p>	<p>Evidence<u>An example of evidence</u> may include, but is not limited to, documentation of controls that monitor the Physical Security Perimeter for unauthorized circumvention of a physical access control into a Physical Security Perimeter <u>to a PACS.</u></p>

CIP-006-5 Table R1 – Physical Security Plan			
Part	Applicable BES Cyber Systems and associated Cyber Assets	Requirements	Measures
1.8	<p>High Impact BES Cyber Systems <u>and their associated:</u></p> <ol style="list-style-type: none"> <u>1. EACMS; and</u> <u>2. PCA</u> <p>Medium Impact BES Cyber Systems with External Routable Connectivity <u>and their associated:</u></p> <p>Associated Electronic Access Control or Monitoring Systems</p> <ol style="list-style-type: none"> 1. Associated Protected Cyber Assets <u>EACMS; and</u> <u>2. PCA</u> 	<p>Log (through automated means or by personnel who control entry) entry of each individual with authorized unescorted physical access into each Physical Security Perimeter, with information to identify the individual and date and time of entry.</p>	<p>Evidence <u>An example of evidence</u> may include, but is not limited to, language in the physical security plan that describes logging and recording of physical entry into each Physical Security Perimeter and additional evidence to demonstrate that this logging has been implemented, such as logs of physical access into Physical Security Perimeters that show the individual and the date and time of entry into Physical Security Perimeter.</p>
<p>Reference to prior version: CIP-006-4c, R6</p>		<p>Change Description and Justification: <i>CIP-006-4c, Requirement R6 was specific to the logging of access at identified access points. This requirement more generally requires logging of authorized physical access into the Physical Security Perimeter.</i></p> <p><i>-Examples of logging methods have been moved to the Guidelines and Technical Basis section.</i></p>	

CIP-006-5 Table R1 – Physical Security Plan			
Part	Applicable BES Cyber Systems and associated Cyber Assets	Requirements	Measures
1.9	<p>High Impact BES Cyber Systems <u>and their associated:</u></p> <ol style="list-style-type: none"> <u>1. EACMS; and</u> <u>2. PCA</u> <p>Medium Impact BES Cyber Systems with External Routable Connectivity <u>and their associated:</u></p> <p>Associated Electronic Access Control or Monitoring Systems</p> <ol style="list-style-type: none"> 1. Associated Protected Cyber Assets-EACMS; and <u>2. PCA</u> 	<p>Retain physical access logs of entry of individuals with authorized unescorted physical access into each Physical Security Perimeter for at least ninety calendar days.</p>	<p>Evidence<u>An example of evidence</u> may include, but is not limited to, dated documentation such as logs of physical access into Physical Security Perimeters that show the date and time of entry into Physical Security Perimeter.</p>
Reference to prior version: CIP-006-4c, R7		Change Description and Justification: <i>No change.</i>	

Rationale: To control when personnel without authorized unescorted physical access can be in any Physical Security Perimeters protecting BES Cyber Systems or Electronic Access Control or Monitoring Systems, as applicable in Table R2.

Summary of Changes: Reformatted into table structure. Originally added in Version 3 per FERC Order issued September 30, 2009.

- R2.** Each Responsible Entity shall implement, in a manner that identifies, assesses, and corrects deficiencies, one or more documented visitor control programs that include each of the applicable items requirement parts in *CIP-006-5 Table R2 – Visitor Control Program*. *[Violation Risk Factor: Medium] [Time Horizon: Same Day Operations.]*
- M2.** Evidence must include one or more documented visitor control programs that collectively include each of the applicable items requirement parts in *CIP-006-5 Table R2 – Visitor Control Program* and additional evidence to demonstrate implementation as described in the Measures column of the table.

CIP-006-5 Table R2 – Visitor Control Program			
Part	Applicable BES Cyber Systems and associated Cyber Assets	Requirements	Measures
2.1	<p>High Impact BES Cyber Systems <u>and their associated:</u></p> <ul style="list-style-type: none"> <u>1. EACMS; and</u> <u>2. PCA</u> <p>Medium Impact BES Cyber Systems with External Routable Connectivity <u>and their associated:</u></p> <p>Associated Electronic Access Control or Monitoring Systems</p> <p>Associated Protected Cyber Assets</p> <ul style="list-style-type: none"> <u>1. EACMS; and</u> <u>2. PCA</u> 	<p>Require continuous escorted access of visitors (individuals who are known or guests, and <u>provided access but are</u> not authorized for unescorted physical access) within each Physical Security Perimeter, except during CIP Exceptional Circumstances.</p>	<p>Evidence <u>An example of evidence</u> may include, but is not limited to, language in a visitor control program that requires continuous escorted access of visitors within Physical Security Perimeters and additional evidence to demonstrate that the process was implemented, such as visitor logs.</p>
<p>Reference to prior version: <i>CIP-006-4c, R1.6.2</i></p>		<p>Change Description and Justification: <i>Added the ability to not do this during CIP Exceptional Circumstances.</i></p>	

CIP-006-5 Table R2 – Visitor Control Program			
Part	Applicable BES Cyber Systems and associated Cyber Assets	Requirements	Measures
2.2	<p>High Impact BES Cyber Systems <u>and their associated:</u></p> <ol style="list-style-type: none"> <u>1. EACMS; and</u> <u>2. PCA</u> <p>Medium Impact BES Cyber Systems with External Routable Connectivity <u>and their associated:</u></p> <p>Associated Electronic Access Control or Monitoring Systems</p> <ol style="list-style-type: none"> 1. Associated Protected Cyber Assets EACMS; and 2. PCA 	<p>Require manual or automated logging of the visitor entry <u>into</u> and exit of visitors into<u>from</u> the Physical Security Perimeter that includes date and time of the initial entry and last exit, the visitor’s name, and the name of an individual point of contact responsible for the visitor, except during CIP Exceptional Circumstances.</p>	<p>Evidence<u>An example of evidence</u> may include, but is not limited to, language in a visitor control program that requires continuous escorted access of visitors within Physical Security Perimeters and additional evidence to demonstrate that the process was implemented, such as dated visitor logs that include the required information.</p>
<p>Reference to prior version: CIP-006-4c R1.6.1</p>		<p>Change Description and Justification: <i>Added the ability to not do this during CIP Exceptional Circumstances, addressed multi-entry scenarios of the same person in a day (log first entry and last exit), and name of the person who is responsible or sponsor for the visitor. There is no requirement to document the escort or handoffs between escorts.</i></p>	

CIP-006-5 Table R2 – Visitor Control Program			
Part	Applicable BES Cyber Systems and associated Cyber Assets	Requirements	Measures
2.3	<p>High Impact BES Cyber Systems <u>and their associated:</u></p> <ul style="list-style-type: none"> <u>1. EACMS; and</u> <u>2. PCA</u> <p>Medium Impact BES Cyber Systems with External Routable Connectivity <u>and their associated:</u></p> <p>Associated Electronic Access Control or Monitoring Systems</p> <ul style="list-style-type: none"> 1. Associated Protected Cyber Assets <u>EACMS; and</u> <u>2. PCA</u> 	Retain visitor logs for at least ninety calendar days.	Evidence <u>An example of evidence</u> may include, but is not limited to, documentation showing logs have been retained for at least ninety calendar days.
Reference to prior version: CIP-006-4c, R7		Change Description and Justification: <i>No change</i>	

Rationale: To ensure all Physical Access Control Systems and devices continue to function properly.

Summary of Changes: Reformatted into table structure.

Added details to address FERC Order No. 706, Paragraph 581, directives to test more frequently than every three years.

- R3.** Each Responsible Entity shall implement one or more documented Physical Access Control System maintenance and testing programs that collectively include each of the applicable ~~item~~requirements in *CIP-006-5 Table R3 – Maintenance and Testing Program*. [*Violation Risk Factor: Lower*] [*Time Horizon: Long Term Planning*].
- M3.** Evidence must include each of the documented Physical Access Control System maintenance and testing programs that collectively include each of the applicable ~~item~~requirements in *CIP-006-5 Table R3 – Maintenance and Testing Program* and additional evidence to demonstrate implementation as described in the Measures column of the table.

CIP-006-5 Table R3 – Physical Access Control System Maintenance and Testing Program			
Part	Applicable BES Cyber Systems and associated Cyber Assets	Requirement	Measures
3.2	<p>Physical Access Control Systems associated with:</p> <ul style="list-style-type: none"> • High Impact BES Cyber Systems • Medium Impact BES Cyber Systems with External Routable Connectivity <p>Locally mounted hardware or devices at the Physical Security Perimeter associated with:</p> <ul style="list-style-type: none"> • High Impact BES Cyber Systems • Medium Impact BES Cyber Systems with External Routable Connectivity 	<p>Document outages for physical access control, logging, and alerting systems and retain the outage records for at least 12 calendar months.</p>	<p>Evidence may include, but is not limited to, the outage records and availability of outage records for the preceding 12 calendar months.</p>
<p>Reference to prior version: <i>CIP-006-4c, R8.3</i></p>		<p>Change Description and Justification: <i>No change.</i></p>	

C. Compliance

1. Compliance Monitoring Process:

1.1. Compliance Enforcement Authority:

The Regional Entity shall serve as the Compliance Enforcement Authority (“CEA”) unless the applicable entity is owned, operated, or controlled by the Regional Entity. In such cases the ERO or a Regional ~~entity~~Entity approved by FERC or other applicable governmental authority shall serve as the CEA.

1.2. Evidence Retention:

The following evidence retention periods identify the period of time an entity is required to retain specific evidence to demonstrate compliance. For instances where the evidence retention period specified below is shorter than the time since the last audit, the ~~Compliance Enforcement Authority~~CEA may ask an entity to provide other evidence to show that it was compliant for the full time period since the last audit.

The Responsible Entity shall keep data or evidence to show compliance as identified below unless directed by its CEA to retain specific evidence for a longer period of time as part of an investigation:

- Each Responsible Entity shall retain ~~data or~~ evidence ~~for~~of each requirement in this standard for three calendar years ~~or for the duration of any regional or Compliance Enforcement Authority investigation; whichever is longer.~~
- If a Responsible Entity is found non-compliant, it shall keep information related to the non-compliance until mitigation is complete and approved or for the ~~duration~~time specified above, whichever is longer.
- ~~The Compliance Enforcement Authority~~The CEA shall keep the last audit records and all requested and submitted subsequent audit records.

1.3. Compliance Monitoring and Assessment Processes:

- Compliance Audit
- Self-Certification
- Spot Checking
- Compliance Investigation
- Self-Reporting
- Complaint

1.4. Additional Compliance Information:

- None

Table of Compliance Elements

R-#	Time Horizon	VRF	Violation-Severity-Levels			
			Lower-VSL	Moderate-VSL	High-VSL	Severe-VSL
R1	Long-Term Planning Same-Day Operations	Medium	<p>The Responsible Entity has documented and implemented physical access controls, but logging of authorized physical entry through any Physical Security Perimeter does not provide sufficient information to uniquely identify the individual and date of entry. (1.8)</p> <p>OR</p> <p>The Responsible Entity retained physical access logs for 75 or more calendar days, but for less than 90 calendar days. (1.9)</p>	<p>The Responsible Entity has documented and implemented physical access controls, but it does not alert for unauthorized physical access to Physical Access Control Systems or does not communicate such alerts within 15 minutes to identified personnel (1.7)</p> <p>OR</p> <p>The Responsible Entity retained physical access logs for 60 or more calendar days, but for less than 75 calendar days. (1.9)</p>	<p>The Responsible Entity has documented and implemented physical access controls, but does not alert for unauthorized circumvention of a physical access control into a Physical security Perimeter or does not communicate such alerts within 15 minutes to identified personnel. (1.5)</p> <p>OR</p> <p>The Responsible Entity has does not have controls that monitor each Physical Access Control System twenty four hours a day, seven days a week (with 99.9% availability), for unauthorized physical access to a Physical</p>	<p>The Responsible Entity did not document or implement operational or procedural controls to restrict physical access to only those individuals who are authorized. (1.1)</p> <p>OR</p> <p>The Responsible Entity has documented and implemented physical access controls, but at least one method does not exist to restrict access to Medium Impact BES Cyber Systems with External Routable Connectivity or External Dial-up Connectivity. (1.2)</p> <p>OR</p>

R-#	Time Horizon	VRF	Violation-Severity-Levels			
			Lower-VSL	Moderate-VSL	High-VSL	Severe-VSL
					<p>Access-Control-Systems. (1.6)</p> <p>OR</p> <p>The-Responsible-Entity retained-physical-access logs-for-45-or-more calendar-days, but-for less-than-60-calendar days. (1.9)</p>	<p>The-Responsible-Entity has-documented-and implemented-physical access-controls, but two-or-more-different methods-do-not-exist to-restrict-access-to High-Impact-BES-Cyber-Systems. (1.3)</p> <p>OR</p> <p>The-Responsible-Entity has-does-not-have controls-that-monitor the-Physical-Security-Perimeter-twenty-four-hours-a-day, seven-days-a-week (with 99.9%-availability), for-unauthorized-circumvention-of-a-physical-access-control-into-a-Physical-Security-Perimeter. (1.4)</p> <p>OR</p> <p>The-Responsible-Entity retained-physical</p>

R-#	Time Horizon	VRF	Violation-Severity-Levels			
			Lower-VSL	Moderate-VSL	High-VSL	Severe-VSL
						access logs for less than 45 calendar days. (1.9)
R2	Same-Day Operations	Medium	N/A	<p>The Responsible Entity included a visitor control program in its physical security plan, but did not log each of the initial entry and last exit dates and times of the visitor on a daily basis, the visitor's name, and the point of contact. (2.2)</p> <p>OR</p> <p>The Responsible Entity included a visitor control program in its physical security plan, but failed to retain visitor logs for at least ninety days. (2.3)</p>	The Responsible Entity included a visitor control program in its physical security plan, but it did not meet the requirements for continuous escort. (2.1)	The Responsible Entity has failed to include or implement a visitor control program to provide required escorted access of visitors within any Physical Security Perimeter. (2.1)
R3	Long Term Planning	Lower		The Responsible Entity has documented and	The Responsible Entity did not document	The Responsible Entity has not documented

R#	Time Horizon	VRF	Violation-Severity-Levels			
			Lower-VSL	Moderate-VSL	High-VSL	Severe-VSL
			The Responsible Entity did not retain outage records for at least 12 months of outages for physical access control, logging, and alerting systems. (3.2)	implemented a maintenance and testing program for Physical Access Control Systems, but the testing was not performed on a cycle of not more than 24 calendar months. (3.1)	outages for physical access control, logging, and alerting systems for Physical Access Control Systems as required. (3.2)	and implemented a maintenance and testing program for Physical Access Control Systems. (3.1)

D. Regional Variances

None.

E. Interpretations

None.

F. Associated Documents

None.

Guidelines and Technical Basis

Section 4 – Scope of Applicability of the CIP Cyber Security Standards

Section “4. Applicability” of the standards provides important information for Responsible Entities to determine the scope of the applicability of the CIP Cyber Security Requirements.

Section “4.1. Functional Entities” is a list of NERC functional entities to which the standard applies. If the entity is registered as one or more of the functional entities listed in Section 4.1, then the NERC CIP Cyber Security Standards apply. Note that there is a qualification in Section 4.1 that restricts the applicability in the case of Distribution Providers to only those that own certain types of systems and equipment listed in 4.2. Furthermore,

Section “4.2. Facilities” defines the scope of the Facilities, systems, and equipment owned by the Responsible Entity, as qualified in Section 4.1, that is subject to the requirements of the standard. As specified in the exemption section 4.2.3.5, this standard does not apply to Responsible Entities that do not have High Impact or Medium Impact BES Cyber Systems under CIP-002-5’s categorization. In addition to the set of BES Facilities, Control Centers, and other systems and equipment, the list includes the set of systems and equipment owned by Distribution Providers. While the NERC Glossary term “Facilities” already includes the BES characteristic, the additional use of the term BES here is meant to reinforce the scope of applicability of these Facilities where it is used, especially in this applicability scoping section. This in effect sets the scope of Facilities, systems, and equipment that is subject to the standards.

General:

While the focus is shifted from the definition and management of a completely enclosed “six-wall” boundary, it is expected in many instances this will remain a primary mechanism for controlling, alerting, and logging access to BES Cyber Systems. Taken together, these controls will effectively constitute the physical security plan to manage physical access to BES Cyber Systems.

Requirement R1:

Methods ~~to restrict~~of physical access control include:

- Card Key: A means of electronic access where the access rights of the card holder are predefined in a computer database. Access rights may differ from one perimeter to another.
- Special Locks: These include, but are not limited to, locks with “restricted key” systems, magnetic locks that can be operated remotely, and “man-trap” systems.
- Security Personnel: Personnel responsible for controlling physical access who may reside on-site or at a monitoring station.

- Other Authentication Devices: Biometric, keypad, token, or other equivalent devices that control physical access into the Physical Security Perimeter.

Methods to monitor physical access include:

- Alarm Systems: Systems that alarm to indicate interior motion or when a door, gate, or window has been opened without authorization. These alarms must provide for immediate notification to personnel responsible for response.
- Human Observation of Access Points: Monitoring of physical access points by security personnel who are also controlling physical access.

Methods to log physical access include:

- Computerized Logging: Electronic logs produced by the Responsible Entity's selected access control and alerting method.
- Video Recording: Electronic capture of video images of sufficient quality to determine identity.
- Manual Logging: A log book or sign-in sheet, or other record of physical access maintained by security or other personnel authorized to control and monitor physical access.

The FERC Order No. 706, Paragraph 572, directive discussed utilizing two or more different and complementary physical access controls to provide defense in depth. It does not require two or more Physical Security Perimeters, nor does it exclude the use of layered perimeters. Use of two-factor authentication would be acceptable at the same entry points for a non-layered single perimeter. For example, a sole perimeter's controls could include either a combination of card key and pin code (something you know and something you have), or a card key and biometric scanner (something you have and something you are), or a physical key in combination with a guard-monitored remote camera and door release, where the "guard" has adequate information to authenticate the person they are observing or talking to prior to permitting access (something you have and something you are). The two-factor authentication could be implemented using a single Physical Access Control System but more than one authentication method must be utilized. For physically layered protection, a locked gate in combination with a locked control-building could be acceptable, provided no single authenticator (i.e.g., key or card key) would provide access through both.

~~Typically any opening greater than 96 square inches, with one side greater than six inches in length, would be considered an access point into the Physical Security Perimeter. Protective measures such as bars, wire mesh, or other permanently installed metal barrier could be used to reduce the opening size, as long as it leaves no opening greater than 96 square inches, or no more than six inches on its shortest side.~~

Requirement R2:

The logging of visitors should capture each visit of the individual and does not need to capture each entry or exit during that visit. This is meant to allow a visitor to temporarily exit the Physical Security Perimeter to obtain something they left in their vehicle or outside the area without requiring a new log entry for each and every entry during the visit.

The SDT also determined that a ~~Point~~point of ~~Contact~~contact should be documented who can provide additional details about the visit if questions arise in the future. The point of contact could be the escort, but there is no need to document everyone that acted as an escort for the visitor.

Requirement R3:

This includes the testing of locally mounted hardware or devices used in controlling, alerting or logging access to the Physical Security Perimeter. This includes motion sensors, electronic lock control mechanisms, and badge readers which are not deemed to be part of the Physical Access Control System but are required for the protection of the BES Cyber Systems.

Outage records should address when the installed control, monitor, and logging systems or hardware at access points are broken or unavailable.