

Standards Authorization Request Form

When completed, please email this form to:
sarcomm@nerc.com

NERC welcomes suggestions to improve the reliability of the bulk power system through improved Reliability Standards. Please use this form to submit your request to propose a new or a revision to a NERC Reliability Standard.

Request to propose a new or a revision to a Reliability Standard

Title of Proposed Standard:	PER-003-1 Operating Personnel Credentials and PER-004-2 Reliability Coordination — Staffing		
Date Submitted:	TBD		
SAR Requester Information			
Name:	Patti Metro		
Organization:	Chair - Project 2016-EPR-01 PER		
Telephone:	(703) 907-5817	Email:	patti.metro@nreca.coop
SAR Type (Check as many as applicable)			
<input type="checkbox"/> New Standard	<input checked="" type="checkbox"/> Withdrawal of Existing Standard		
<input checked="" type="checkbox"/> Revision to Existing Standard	<input type="checkbox"/> Urgent Action		

SAR Information

Industry Need (What is the industry problem this request is trying to solve?):

Need to add clarity to PER-003-1 that explains that the NERC certifications identified in this standard are described in the NERC System Operator Certification Program.

The requirements of PER-004-2 are duplicative with requirements in several other standards that explain in detail the staffing requirements of personnel conducting the Reliability Coordinator function.

SAR Information
Purpose or Goal (How does this request propose to address the problem described above?):
<p>The Project 2016-EPR-01 PER Team recommends that a clarifying footnote be added to PER-003-1 to ensure that stakeholders (now and in the future) understand (i) the connection between the Standard and the Program Manual; and (ii) that the certifications referenced under PER-003-1 are those under the NERC System Operator Certification Program.</p> <p>The Project 2016-EPR-01 PER Team recommends that PER-004-2 be retired.</p>
Identify the Objectives of the proposed standard's requirements (What specific reliability deliverables are required to achieve the goal?):
N/A
Brief Description (Provide a paragraph that describes the scope of this standard action.)
<p>The Project 2016-EPR-01 PER team recommends that a clarifying footnote be added to PER-003-1 Requirement R1, R2 and R3 to ensure that stakeholders (now and in the future) understand (i) the connection between the Standard and the Program Manual; and (ii) that the certifications referenced under PER-003-1 are those under the NERC System Operator Certification Program.</p> <p>The PER-004-2 standard falls within Paragraph 81 Criterion B7, because all of its requirements are redundant with requirements in other FERC-approved reliability standards that are in effect or soon to be effective. It is not necessary or efficient to maintain such duplicative requirements. Specifically, PER-004-2's requirements are duplicated in standards:</p> <ul style="list-style-type: none"> • PER-003-1, R1 • PER-005-2, R2 and R3 • IRO-002-4, R3 and R4 • EOP-004-2, R2 • IRO-008-2, R1, R2, and R4 • IRO-009-2, R1 – R4 • IRO-010-2, R1 – R3 • IRO-014-3, generally • IRO-018-1, R1-R3

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Detailed Description (Provide a description of the proposed project with sufficient details for the standard drafting team to execute the SAR. Also provide a justification for the development or revision of the standard, including an assessment of the reliability and market interface impacts of implementing or not implementing the standard action.)

The Project 2016-EPR-01 PER Team recommends that a clarifying footnote be added to PER-003-1 Requirements R1, R2 and R3 to ensure that stakeholders (now and in the future) understand the connection between the Standard and the Program Manual. The PRT suggests for consideration the following language be used for the footnote “The certifications referenced under PER-003-1 are those under the NERC System Operator Certification Program.”

Concerning PER-004-2, the standards is duplicative and all requirements are covered in other reliability standards. Specifically, PER-003-1 R1 states that each Reliability Coordinator shall staff its Real-time operating positions with System Operators who have obtained and maintained a valid NERC Reliability Operator certificate. PER-005-2 R1 states that each Reliability Coordinator shall design, develop and deliver training to its System Operators based on a list of Bulk Electric System (BES) company specific Real-time reliability-related tasks. Additionally, PER-005-2 R3 states that Reliability Coordinators have to verify that their personnel are capable of performing each of those tasks.

Moreover, in PER-004-2 R1, 24 hours per day, and seven days a week requirements are addressed by several NERC Reliability Standards and Requirements. These requirements cannot be accomplished without an entity having a 24/7 operation. IRO-002-4 R4 (enforceable 4/1/2017) requires that, “Each Reliability Coordinator shall have monitoring systems that provide information utilized by the Reliability Coordinator’s operating personnel...” In addition, IRO-002-4 R3 states that, “Each Reliability Coordinator shall monitor Facilities, the status of Special Protection Systems, and non-BES facilities identified as necessary by the Reliability Coordinator, within its Reliability Coordinator Area and neighboring Reliability Coordinator Areas to identify any System Operating Limit exceedances and to determine any Interconnection Reliability Operating Limit exceedances within its Reliability Coordination Area.” EOP-004-2 covers continuous observation through its reporting timeframes to meet OE-417 for Loss of Monitoring. Additional coverage is ensured through IRO 008-2 R2, “Each Reliability Coordinator shall have a coordinated Operating Plan(s) for next-day operations to address ...(SOL) and (IROL) exceedances...” and R4 states, “Each Reliability Coordinator shall ensure that a Real-time Assessment is performed at least once every 30 minutes.” Reinforcing the structure of the 24 hours per day, and seven days per week requirement is carried out by IRO-010-2 R1, requiring that Reliability Coordinator’s maintain documented specifications for the data to perform Operational Planning analyses, Real-time monitoring, and Real-time Assessments. Real-time is defined as, “Present time as opposed to future times,” while Real-time Assessment is defined as “An examination of existing and expected system

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conditions, conducted by collecting and reviewing immediately available data.” Using these definitions in the Reliability Standards further confirms that PER-004-2 Requirement 1 is duplicative and non-essential as its content is covered in multiple Reliability Standards.

PER-004-2 Requirement R2 is duplicated in numerous Reliability Standards justifying the need for retirement of this requirement. As described below, the Standards and requirements of IRO-002-4, IRO-008-2, IRO-009-2, IRO-010-2, IRO-014-3 and IRO-018-1 adequately ensure that protocols are in place to allow the Reliability Coordinator operating personnel to have the best available information at all times.

IRO-002-4, R3 states that the Reliability Coordinator shall monitor Facilities and work with neighboring Reliability Coordinator areas to identify SOL and IROL exceedances within its area. In order to ensure compliance with this Standard and Requirement, particular attention must be placed on SOLs, IROLs, and inter-tie facility limits.

IRO-008-2 ensures that the Reliability Coordinator performs analyses and assessments to prevent instability, uncontrolled separation, or cascading. R1, R2, and R4 of this Standard specifically require that an Operational Planning Analysis is performed to:

- assess whether the planned operations for the next-day will exceed SOLs and IROLs within its Wide Area,
- ensure that coordinated plans are developed for the next-day operations to address these exceedances, and
- execute Real-time Assessments at least once every 30 minutes.

To maintain compliance with the IRO-008-2 Standard, the Reliability Coordinator must place particular attention on SOLs and IROLs.

IRO-009-2 builds on IRO-008-2 by ensuring prompt action to prevent or mitigate instances where IROLs are exceeded. Through the Requirements of this Standard, assurances are made that the Reliability Coordinator has one or more Operating Processes, Procedures, or Plans that identify actions to take, or actions to direct others to take, to mitigate the magnitude and duration of an IROL exceedance identified in their Assessments.

IRO-010-2 provides data specifications that affords the Reliability Coordinator the specific data necessary to perform its Operational Planning Analyses, Real-time monitoring, Real-time Assessments

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and ensures that a protocol exists to resolve any data conflicts. This Standard ensures that the Reliability Coordinator has the best available information at all times to maintain compliance.

IRO-014-3 ensures that each Reliability Coordinator’s operations are coordinated so that they will not adversely impact other Reliability Coordinator Areas and preserve the reliability benefits of interconnected operations. This Standard again builds on the coordination of the Operational Analyses and Real-time Assessments which requires the Reliability Coordinator to have the best available information at all times to maintain compliance.

IRO-018-1 established three requirements for Real-time monitoring and analysis capabilities to support reliable operations. Real-time monitoring involves observing operating status and operating values in Real-time to ensure awareness of system conditions. Through this Standard, processes and procedures are established for evaluating the quality of Real-time data and to provide assurance that any action taken addresses any data quality issues so that Real-time monitoring and Real-time Assessments performed by the Reliability Coordinator contains the best available information at all times.

Reliability Functions

The Standard will Apply to the Following Functions (Check each one that applies.)

<input checked="" type="checkbox"/> Reliability Coordinator	Responsible for the real-time operating reliability of its Reliability Coordinator Area in coordination with its neighboring Reliability Coordinator’s wide area view.
<input checked="" type="checkbox"/> Balancing Authority	Integrates resource plans ahead of time, and maintains load-interchange-resource balance within a Balancing Authority Area and supports Interconnection frequency in real time.
<input type="checkbox"/> Interchange Authority	Ensures communication of interchange transactions for reliability evaluation purposes and coordinates implementation of valid and balanced interchange schedules between Balancing Authority Areas.
<input type="checkbox"/> Planning Coordinator	Assesses the longer-term reliability of its Planning Coordinator Area.
<input type="checkbox"/> Resource Planner	Develops a one year plan for the resource adequacy of its specific loads within a Planning Coordinator area.

Reliability Functions	
<input type="checkbox"/> Transmission Planner	Develops a one year plan for the reliability of the interconnected Bulk Electric System within its portion of the Planning Coordinator area.
<input type="checkbox"/> Transmission Service Provider	Administers the transmission tariff and provides transmission services under applicable transmission service agreements (e.g., the pro forma tariff).
<input type="checkbox"/> Transmission Owner	Owns and maintains transmission facilities.
<input checked="" type="checkbox"/> Transmission Operator	Ensures the real-time operating reliability of the transmission assets within a Transmission Operator Area.
<input type="checkbox"/> Distribution Provider	Delivers electrical energy to the end-use customer.
<input type="checkbox"/> Generator Owner	Owns and maintains generation facilities.
<input type="checkbox"/> Generator Operator	Operates generation unit(s) to provide real and reactive power.
<input type="checkbox"/> Purchasing-Selling Entity	Purchases or sells energy, capacity, and necessary reliability-related services as required.
<input type="checkbox"/> Market Operator	Interface point for reliability functions with commercial functions.
<input type="checkbox"/> Load-Serving Entity	Secures energy and transmission service (and reliability-related services) to serve the end-use customer.

Reliability and Market Interface Principles	
Applicable Reliability Principles (Check all that apply).	
<input type="checkbox"/>	1. Interconnected bulk power systems shall be planned and operated in a coordinated manner to perform reliably under normal and abnormal conditions as defined in the NERC Standards.
<input type="checkbox"/>	2. The frequency and voltage of interconnected bulk power systems shall be controlled within defined limits through the balancing of real and reactive power supply and demand.
<input type="checkbox"/>	3. Information necessary for the planning and operation of interconnected bulk power systems shall be made available to those entities responsible for planning and operating the systems reliably.
<input type="checkbox"/>	4. Plans for emergency operation and system restoration of interconnected bulk power systems shall be developed, coordinated, maintained and implemented.
<input type="checkbox"/>	5. Facilities for communication, monitoring and control shall be provided, used and maintained for the reliability of interconnected bulk power systems.

Reliability and Market Interface Principles	
<input checked="" type="checkbox"/>	6. Personnel responsible for planning and operating interconnected bulk power systems shall be trained, qualified, and have the responsibility and authority to implement actions.
<input type="checkbox"/>	7. The security of the interconnected bulk power systems shall be assessed, monitored and maintained on a wide area basis.
<input type="checkbox"/>	8. Bulk power systems shall be protected from malicious physical or cyber attacks.
Does the proposed Standard comply with all of the following Market Interface Principles?	
	Enter (yes/no)
1. A reliability standard shall not give any market participant an unfair competitive advantage.	YES
2. A reliability standard shall neither mandate nor prohibit any specific market structure.	YES
3. A reliability standard shall not preclude market solutions to achieving compliance with that standard.	YES
4. A reliability standard shall not require the public disclosure of commercially sensitive information. All market participants shall have equal opportunity to access commercially non-sensitive information that is required for compliance with reliability standards.	YES

Related Standards	
Standard No.	Explanation

Related SARs	
SAR ID	Explanation
	N/A

Related SARs	

Regional Variances	
Region	Explanation
ERCOT	N/A
FRCC	N/A
MRO	N/A
NPCC	N/A
RFC	N/A
SERC	N/A
SPP	N/A
WECC	N/A

Version History

Version	Date	Owner	Change Tracking
1	June 3, 2013		Revised
1	August 29, 2014	Standards Information Staff	Updated template

